

Merced County Employees' Retirement Association

Actuarial Valuation Report as of June 30, 2021

**Produced by Cheiron** 

January 2022

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January 3, 2022

Retirement Board of Merced County Employees' Retirement Association 3199 M Street Merced, CA 95348

Dear Board Members:

At your request, we have conducted an actuarial valuation of the Merced County Employees' Retirement Association (MercedCERA, the Fund, the Plan) as of June 30, 2021. This report contains information on the Plan's assets, liabilities, and discloses employer and employee contribution levels. We call your attention to the Foreword in which we refer to the general approach employed in the preparation of this report.

The purpose of this report is to present the results of the annual actuarial valuation of MercedCERA. This report is for the use of the Retirement Board of MercedCERA and its auditors in preparing financial reports in accordance with applicable law and accounting requirements. Any other user of this report is not an intended user and is considered a third party.

This report was prepared for the Retirement Board of MercedCERA for the purposes described herein and for the use by the Plan auditor in completing an audit related to the matters herein. Other users of this valuation report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to such other users.

This report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys and our firm does not provide any legal services or advice.

Sincerely, Cheiron

Graham A. Schmidt, ASA, FCA, MAAA, EA Consulting Actuary

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Anne D. Harper, FSA, MAAA, EA Principal Consulting Actuary

# FOREWORD

Cheiron has performed the actuarial valuation of the Merced County Employees' Retirement Association as of June 30, 2021. The valuation is organized as follows:

- In Section I, the **Executive Summary**, we describe the purpose of an actuarial valuation, summarize the key results found in this valuation, and disclose important trends.
- The Main Body of the report presents details on the Plan's
  - Section II Identification and Assessment of Risks
  - Section III Assets
  - Section VI Liabilities
  - Section V Contributions
  - Section VI Annual Comprehensive Financial Reporting Information
- In the **Appendices** we conclude our report with detailed information describing plan membership (Appendix A), actuarial assumptions and methods employed in the valuation (Appendix B), a summary of pertinent plan provisions (Appendix C), tables containing member contribution rates (Appendix D), and a glossary of key actuarial terms (Appendix E).

Future results may differ significantly from the current results presented in this valuation report due to such factors as the following: plan experience differing from that anticipated by the assumptions; changes in assumptions; and changes in plan provisions or applicable law.

In preparing our report, we relied on information (some oral and written) supplied by the MercedCERA staff. This information includes, but is not limited to, plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

Cheiron utilizes ProVal, an actuarial valuation application leased from Winklevoss Technologies (WinTech) to calculate liabilities and project benefit payments. We have relied on WinTech as the developer of ProVal. We have a basic understanding of ProVal and have used ProVal in accordance with its original intended purpose. We have not identified any material inconsistencies in assumptions or output of ProVal that would affect this valuation.

Deterministic projections in this valuation report were developed using P-scan, a proprietary tool used to illustrate the impact of changes in assumptions, methods, plan provisions, or actual experience (particularly investment experience) on the future financial status of the Plan. P-scan uses standard roll-forward techniques that implicitly assume a stable active population. Because P-scan does not automatically capture how changes in one variable affect all other variables, some scenarios may not be consistent.

Stochastic projections in this valuation report were developed using R-scan, our proprietary tool for assessing the probability of different outcomes based on a range of potential investment



#### FOREWORD

returns. We relied on Cheiron colleagues for the development of the model. The stochastic projections of investment returns assume that each future year's investment return is independent from all other years and is identically distributed according to a lognormal distribution. The standard deviation used in the stochastic projection of investment returns was provided by the Plan's investment consultant.



# **SECTION I – EXECUTIVE SUMMARY**

The primary purpose of the actuarial valuation and this report is to measure, describe, and identify the following as of the valuation date:

- The financial condition of the Plan,
- Past and expected trends in the financial progress of the Plan,
- Employer and employee contribution rates for Fiscal Year 2023,
- An assessment and disclosure of key risks, and
- Information required by the GFOA for the Comprehensive Annual Financial Report.

In the balance of this Executive Summary, we present (A) the basis upon which this year's valuation was completed, (B) the key findings of this valuation including a summary of all key financial results, (C) an examination of the historical trends, and (D) the projected financial outlook for the Plan.

# A. Valuation Basis

This valuation determines the employer contributions for the fiscal year ending June 30, 2023. The Plan's funding policy is to collect contributions from the employers and employees equal to the sum of:

- The normal cost under the Entry Age Normal Cost Method,
- Amortization of the Unfunded Actuarial Liability, and
- The Plan's expected administrative expenses.

The Unfunded Actuarial Liability payment is determined as the amount needed to fund the outstanding Unfunded Actuarial Liability (UAL).

- Effective with the June 30, 2013 valuation, the UAL as of June 30, 2013 is amortized over a closed 16-year period. Effective with the June 30, 2019 valuation, 15% of the outstanding balance as of June 30, 2019 of the June 30, 2013 UAL amortization base is carved out as a separate base and amortized over a closed 14-year period as a level percentage of payroll. The remaining 85% is amortized over a closed 14-year period, with 10 years of level payments as a percentage of payroll, and a four-year ramp down at the end of the period.
- Effective with the June 30, 2014 valuation, any new sources of UAL due to actuarial gains and losses or method changes are amortized over a closed 24-year period, with a five-year ramp up period at the beginning of the period, a four-year ramp down at the end of the period, and 15 years of level payments as a percentage of payroll between the ramping periods.
- Assumption changes will be amortized over a closed 22-year period, with a three-year ramp up period, two-year ramp down period, and 17 years of level payments as a percentage of payroll.

This amortization method is similar to a traditional five- or three-year asset smoothing and a 20year amortization period with level payments as a percentage of payroll. The Board also adopted



# **SECTION I – EXECUTIVE SUMMARY**

a policy to replace the smoothed Actuarial Value of Assets with the Market Value of Assets for valuation purposes. These amortization and funding policies in conjunction are a type of policy known as direct rate smoothing.

Experience studies are performed every three years. This valuation was performed on the basis of the economic and demographic assumptions and methods that were adopted in conjunction with the Actuarial Experience Study dated February 2020. In addition, at the September 23, 2021 Retirement Board meeting, the Board adopted a reduction of the discount rate from 7.00% to 6.75% effective with this valuation. A summary of the assumptions and methods used in the current valuation is shown in Appendix B.

This valuation was prepared based on the Plan provisions shown in Appendix C. Employee contribution rates are shown in Appendix D. The rates for PEPRA members will be recomputed each year to be one-half of the total normal cost rate for their benefits.

# **B.** Key Findings of this Valuation

The following discussion summarizes the key results of the June 30, 2021 valuation and how they compare to the results from the June 30, 2020 valuation.

# Summary of Key Valuation Results

Table I-1 summarizes the key results of the valuation with respect to assets, liabilities, and contributions.

Table I-1   Merced County Employees' Retirement Association   Summary of Key Valuation Results   (in millions)							
Valuation Date Fiscal Year End	Jur	ne 30, 2021 2023	Ju	ne 30, 2020 2022			
Actuarial Liability	\$	1,491.2	\$	1,412.9			
Market Value of Assets	φ	1,491.2	φ	1,412.9 919.8			
Unfunded Actuarial Liability	\$	328.0	\$	493.1			
Funded Ratio		78.0%		65.1%			
Net Employer Contribution Rate		45.93%		46.51%			



# **SECTION I – EXECUTIVE SUMMARY**

More discussion of the factors that affected these results can be found in the remainder of this section. Some key points are as follows:

- The employer contribution rate decreased from 46.51% to 45.93%.
- The Unfunded Actuarial Liability (UAL) is the excess of the Plan's Actuarial Liability over the Market Value of Assets. The Plan's UAL decreased from \$493.1 million to \$328.0 million. This decrease in UAL was primarily due to the recent investment gains.
- The Plan's funded ratio, the ratio of market assets over Actuarial Liability, increased from 65.1% last year to 78.0% as of June 30, 2021.

# <u>Plan Membership</u>

Table I-2 summarizes Plan membership as of June 30, 2021 and June 30, 2020. More detailed membership statistics are in Appendix A.

	Me	Table I-2 mbership Tota	ıl		
Item	J	une 30, 2021	J	une 30, 2020	% Change
Actives		2,118		2,149	-1.4%
Deferred Members		1,080		1,009	7.0%
Retired Members		2,466		2,433	<u>1.4%</u>
Total Members		5,664		5,591	1.3%
Active Member Payroll	\$	145,531,347	\$	143,991,660	1.1%
Average Pay per Active		68,712		67,004	2.5%

Some key points are:

- Total Plan membership increased by 1.3%, mostly driven by the increase in deferred members, in particular non-vested members who have left their contributions on account. The active membership count decreased by 1.4%, deferred membership increased by 7.0%, and retired membership increased by 1.4%.
- The pay figures reflect the annualized rate as of June 30, plus expected increases for the upcoming year. Total payroll increased by 1.1% compared to the assumed payroll growth of 2.75%, while the average pay per active member increased by 2.5%.



# **SECTION I – EXECUTIVE SUMMARY**

# Components of UAL Change between June 30, 2020 and June 30, 2021

Table I-3 is a detailed reconciliation of the components that affected the UAL between June 30, 2020 and June 30, 2021.

Table I-3 Change in Unfunded Actuarial Liability		
Experience	in	millions
Unfunded actuarial liability, 6/30/2020	\$	493.1
Expected change in unfunded actuarial liability	\$	(18.3)
Unfunded decrease due to investment gain	Ŷ	(189.4)
Unfunded increase due to contributions less than expected		2.9
Unfunded decrease due to liability gain		(1.0)
Unfunded increase due to assumption changes		40.7
Total change in unfunded actuarial liability		(165.1)
Unfunded actuarial liability, 6/30/2021	\$	328.0

The Plan's UAL decreased from \$493.1 million as of June 30, 2020 to \$328.0 million as of June 30, 2021. As shown above, the largest contributing factors were investment gains of \$189.4 million and UAL contributions which paid off \$18.3 million of principal on the UAL. There also were gains on Actuarial Liabilities of \$1.0 million. The assumption change increased the UAL by \$40.7 million. Contributions were less than expected by \$2.9 million, due to the 12-month delay in the implementation of the contribution rates and differences between actual and expected payroll, which also increased the UAL.



# **SECTION I – EXECUTIVE SUMMARY**

# **Employer Contribution Reconciliation**

Table I-4 is a detailed reconciliation between the Fiscal Year 2022 and Fiscal Year 2023 employer contribution rates, in total and by component.

Table I-4								
Employer Contribution Reconciliation								
Item	Total	Normal Cost	Amortization	Expenses				
FYE 2022 Net Employer Contribution Rate	46.51%	9.52%	35.56%	1.43%				
Expected Change due to phase-in	0.19%	0.00%	0.19%	0.00%				
Change due to investment gain	-2.05%	0.00%	-2.05%	0.00%				
Change due to contributions less than expected	0.03%	0.00%	0.03%	0.00%				
Change due to PEPRA new hires	-0.18%	-0.18%	0.00%	0.00%				
Change due to liability changes	-0.02%	-0.01%	-0.01%	0.00%				
Change due to effect of payroll on amort / expense	0.56%	0.00%	0.56%	0.00%				
Change due to change in assumptions	0.89%	0.57%	0.32%	0.00%				
Total change	-0.58%	0.38%	-0.96%	0.00%				
FYE 2023 Net Employer Contribution Rate	45.93%	9.90%	34.60%	1.43%				

The employer contribution rate decreased from 46.51% for Fiscal Year 2022 to 45.93% for Fiscal Year 2023:

- The phase-in of the net UAL experience from the last four years due to the direct rate smoothing method (based on net gains in FYE 2017, FYE 2018 and FYE 2020, and net losses in FYE 2019, including assumption changes) increased the contribution rate by 0.19% this year. The expected phase-in for the next valuation (2022) from previous years' changes is a contribution rate decrease of 1.15%.
- The employer normal cost rate is expected to decrease as more PEPRA members enter the Plan. For the current valuation, the replacement of legacy members by PEPRA members decreased the employer normal cost rate by about 0.18% of pay.
- The investment gain for the current fiscal year decreased the current year contribution rate by 2.05% of pay. The assets of the Plan returned 27.71% (net of investment expenses) on a market basis, which is higher than the assumed rate of 7.00%. The amortization payment for the current year investment gain will continue to be phased-in over the next four years.
- A lower than expected increase in the projected payroll increased the employer contribution rate by 0.56% of pay, since it results in the Plan's UAL and administrative expenses being spread over a lower-than-anticipated payroll base.



# **SECTION I – EXECUTIVE SUMMARY**

- Contributions were slightly less than expected and increased the employer contribution rate by 0.03% of pay, due to the 12-month delay in the implementation of the contribution rates and differences between actual and expected payroll.
- Demographic experience resulted in a net decrease in cost of about 0.02% of pay, based on a 0.01% decrease in the UAL amortization payment rate and a 0.01% decrease in employer normal cost rates within tiers. As with the investment gain, the changes in the UAL payment for demographic experience will continue to be phased-in over the next four years.
- The assumption changes from the reduction of the discount rate increased the employer's contribution rate by 0.89% of pay, 0.57% of which represented an increase in the employer normal cost rate and 0.32% of which was for changes in the UAL amortization payment. The UAL payments associated with the \$40.7 million decrease in liability resulting from the new assumption will continue to be phased-in over the next two years.



# **SECTION I – EXECUTIVE SUMMARY**

# C. Historical Trends

Despite the fact that for most retirement plans the greatest attention is given to the current valuation results and in particular, the size of the current Unfunded Actuarial Liability and the employer contribution, it is important to remember that each valuation is merely a snapshot in the long-term progress of a pension fund. It is more important to judge a current year's valuation result relative to historical trends, as well as trends expected into the future.

# Assets and Liabilities

The following chart compares the Market Value of Assets (MVA) and Actuarial Value of Assets (AVA) to the Actuarial Liabilities. The percentage shown at the top of each bar is the ratio of the Actuarial Value of Assets to the Actuarial Liability (the funded ratio). Beginning June 30, 2014, the Actuarial Value of Assets is equal to the market value, and thus the funded ratios shown in 2014 and after are based on the Market Value of Assets. The funded ratio has increased from 54.2% in 2012 to 78.0% as of June 30, 2021.



The extraordinary asset loss of 2008 adversely affected the funded ratio from 2012 to 2013. The 2014 funded ratio increased as a result of asset and liability gains in 2014, and as a result of resetting the Actuarial Value of Assets to the market value. The 2015 funded ratio remained relatively flat. The 2016 funded ratio decreased as a result of investment losses and assumption changes. The 2017 and 2018 funded ratios increased as a result of investment gains and contributions by the members and employers. The 2019 funded ratio remained relatively flat, with investment losses and assumption changes offsetting the progress expected due to contributions. The 2020 funded ratio increased as a result of assumption changes and contributions. The 2021 funded ratio increased as a result of large investment gains.



# **SECTION I – EXECUTIVE SUMMARY**

# **Cash Flows**

The chart shows the Plan's cash flow (contributions less benefit payments). This is a critical measure, as it reflects the ability to have funds available to meet benefit payments without having to make difficult investment decisions, especially during volatile markets.



In the chart above, the contributions, outflows (benefit payments and expenses), and investment returns are shown as bars and the Plan's net cash flow (NCF) is shown as a black line. The NCF, which is equal to contributions less benefits and expenses, has been close to zero for the entire period shown. The negative NCF increased in 2021 due to the decrease in contributions as a result of an adjustment to the amortization of the 2013 UAL base effective for FYE 2021. A plan in a significantly negative cash flow position magnifies the losses during a market decline hindering the Plan in its ability to absorb market fluctuations; however, this is not currently the case for MercedCERA.



# **SECTION I – EXECUTIVE SUMMARY**

# **Contributions**

The chart below shows the historical member and employer contribution rates. The increase in the employer contribution rate from 44.10% to 50.09% during 2012-2013 is a result of the 2008-2009 investment losses that were recognized over a five-year period. Since 2013, the employer contribution rate has remained relatively stable. There was a decrease in 2019 mostly due to an adjustment to the amortization of the 2013 UAL base.

With the implementation of PEPRA in 2013, the employee rates have gradually decreased because the contribution rates for PEPRA members are generally lower than the Non-PEPRA member rates. There was a slight increase in 2016 as projected mortality improvements increased. There was an increase in 2019 and 2021 due to assumption changes. Member contributions declined slightly in 2020 due to the removal of the Final Average Compensation load for some members as a result of the State Supreme Court decision.





# **SECTION I – EXECUTIVE SUMMARY**

# **D.** Future Expected Financial Trends

The analysis of projected financial trends is perhaps the most important component of this valuation. In this section, we present our assessment of the implications of the June 30, 2021 valuation results in terms of contributions and benefit security (assets compared to liabilities). All the projections in this section are based on the current interest rate assumption of 6.75%. We have assumed increases in future pensionable payroll of 2.75% per year.

# **Contribution Projections:**

The following graph shows the expected employer and member contribution rates based on actually achieving the 6.75% assumption each year for the next 20 years. This scenario is highly unlikely; even if the Plan does achieve an average return of 6.75% over this period, the returns in each given year will certainly vary.

# Projection of Employer and Member Contributions, 6.75% return each year



The graph above shows employer contributions decreasing steadily from the current rate of 45.9% over the next four years as the current year's asset gains are phased-in, and then dropping off significantly from 2028 to 2033 as the amortization of the 2013 UAL is phased out. After that point, employer contribution rates are expected to stabilize and are based on the normal cost rates since the UAL payment is negative. PEPRA mandates that employers must continue to contribute at least the normal cost rate unless the plan is 120% funded and has met meet certain legal requirements as well. The employee rates are expected to decline slightly as the Tier 1 members – who contribute at a higher rate due to their COLA provisions – continue to retire. The rates are then expected to increase as the PEPRA members replace the remaining Legacy members and the members continue to move towards 50/50 sharing of the normal cost and administrative expenses.



# **SECTION I – EXECUTIVE SUMMARY**

# Asset and Liability Projections:

The graph below shows the projection of assets and liabilities assuming that assets will earn the 6.75% assumption each year during the projection period. The percentages along the top of the graph represent the funded ratio or status of the Plan.



# Projection of Assets and Liabilities, 6.75% return each year

The graph shows that the projected funded status increases over the next 20 years to 112%, assuming the actuarial assumptions are achieved. The projections show the funded status increasing above 100% because of the aforementioned minimum contribution requirement of the normal cost. However, as noted on the previous page, it is the actual return on plan assets that will determine the future funded status and contribution rates.



# SECTION II – IDENTIFICATION AND ASSESSMENT OF RISKS

Actuarial valuations are based on a set of assumptions about future economic and demographic experience. These assumptions represent a reasonable estimate of future experience, but actual future experience will undoubtedly be different and may vary significantly. Actuarial Standard of Practice #51 requires actuaries to identify and assess risks that "may reasonably be anticipated to significantly affect the plan's future financial condition." This section of the report is intended to identify the primary risks to the Plan, provide some background information about those risks, and provide an assessment of those risks.

# **Identification of Risks**

A fundamental risk to a pension plan is that the contributions needed to pay the benefits become unaffordable. While MercedCERA cannot determine on its own what contribution level is unaffordable, we can project expected contribution rates and illustrate the potential impact of key sources of risk on those contribution rates so the employers can assess affordability. While there are a number of factors that could lead to contribution amounts becoming unaffordable, we believe the primary risks are:

- Investment risk,
- Assumption change risk, and
- Contribution risk.

Other risks that we have not identified may also turn out to be important.

*Investment Risk* is the potential for investment returns to be different than expected. Lower investment returns than anticipated will increase the unfunded actuarial liability necessitating higher contributions in the future unless there are other gains that offset these investment losses. The potential volatility of future investment returns is determined by the Plan's asset allocation and the affordability of the investment risk is determined by the amount of assets invested relative to the size of the plan sponsors or other contribution base.

Assumption change risk is the potential for the environment to change such that future appropriate valuation assumptions are different than the current assumptions. For example, declines in interest rates over the last three decades resulted in higher investment returns for fixed income investments, but lower expected future returns necessitating either a change in investment policy, a reduction in discount rate, or some combination of the two. Assumption change risk is an extension of the other risks identified, but rather than capturing the risk as it is experienced, it captures the cost of recognizing a change in environment when the current assumption is no longer reasonable.

*Contribution risk* is the potential for actual future contributions to deviate from expected future contributions. There are different sources of contribution risk such as the sponsor failing to make contributions in accordance with the funding policy or the contribution requirement becoming such a financial strain on the sponsor as a result of material changes in the contribution base (e.g., covered employees, covered payroll) that affects the amount of contributions the Plan can collect.



# SECTION II – IDENTIFICATION AND ASSESSMENT OF RISKS

The chart below shows the components contributing to the Unfunded Actuarial Liability (UAL) from June 30, 2011 through June 30, 2021. Over the last 10 years, the UAL has decreased by approximately \$82 million. Assumptions changes (purple bar) of \$122 million, and liability losses (gray bar) of \$26 million are the primary sources in the UAL growth. The investment gains (gold bar) of \$94 million on the actuarial value of assets (AVA), contributions in excess of the "tread water" level (red bar) of \$88 million and method changes (green bar) of \$48 million have decreased the UAL since June 30, 2011.



Chart II-2 on the next page details the annual sources of the UAL change (colored bars) for the plan years ending June 30. The net UAL change for each year is represented by the blue diamonds.



# SECTION II – IDENTIFICATION AND ASSESSMENT OF RISKS



Table II-1 below summarizes the changes in the UAL for each year by source over the last 10 years.

			Table II-I				
Unfunded Actuarial Liability (UAL) Change by Source							
FYE	Investment Experience	Liability Experience	(in millions) Assumption Changes	Method Changes	Contributions	Total UAL Change	
2012	\$40.1	\$11.4	(\$16.1)	\$0.0	\$1.6	\$36.9	
2013	20.7	20.9	29.7	0.0	(0.2)	71.2	
2014	(22.1)	(12.5)	0.0	(47.6)	3.0	(79.1)	
2015	31.5	(5.1)	0.0	0.0	(6.5)	19.9	
2016	52.4	(8.3)	38.1	0.0	(9.9)	72.3	
2017	(34.5)	2.7	16.0	0.0	(9.4)	(25.2)	
2018	(16.0)	1.2	0.0	0.0	(15.9)	(30.7)	
2019	20.2	7.0	20.7	0.0	(19.5)	28.4	
2020	3.3	9.7	(7.7)	0.0	(15.9)	(10.6)	
2021	(189.4)	(1.0)	40.7	0.0	(15.4)	(165.1)	
Total	(\$93.8)	\$26.0	\$121.5	(\$47.6)	(\$88.1)	(\$82.0)	

Table II-1

On an actuarial value basis, the average annual geometric return over the 10-year period is 7.7% and has resulted in investment gains in four of the last 10 years, with the gain in 2021 being considerable, and increased the UAL in total over the period. The recent gains in 2018 and 2021 are still being phased-in to the cost calculation under the direct rate smoothing amortization method but are fully recognized immediately in the UAL calculation.



# SECTION II – IDENTIFICATION AND ASSESSMENT OF RISKS

Over the same time period, the assumed rate of return decreased from 7.75% to 6.75%. It is important to note that these changes simply reflect a downward revision to the estimate of future investment earnings and ultimately costs will be determined by actual investment earnings.

The impact of all assumption changes is represented by the purple bars in the earlier charts and also includes decreases in mortality rates projected in the future which had a significant impact on the measurement of the UAL.

The method change in 2014 represents the impact of changing amortization and asset valuation methods to the direct smoothing method, which set the actuarial value of assets equal to the market value of assets.

Each year the UAL is expected to increase for benefits earned in the current year (the normal cost), administrative expenses, and interest on the UAL. This expected increase is referred to as the tread water level. The difference between actual contributions and the tread water level are shown by the red bars in the prior charts. If contributions are greater than the tread water level, the UAL is expected to decrease. Conversely, if contributions are less than the tread water level, the UAL is expected to increase. The amortization policy (as well as the contribution-timing lag) can impact whether or not the contributions exceed the tread water level. The Board changed the amortization policy in 2014 to amortize new sources of actuarial gains and losses or method changes over a 24-year period, with a five-year ramp up period at the beginning of the period, and a four-year ramp down at the end of the period, and 15 years of level payments as a percentage of payroll. Assumption changes are amortized over a closed 22-year period, with a three-year ramp up period, and 17 years of level payments as a percentage of payroll. Contributions have been above the tread water level since 2015.

Effective with the June 30, 2019 valuation, changes were made to the amortization policy that reduced the current contribution level by extending the amortization schedule for the remaining 2013 UAL. However, even with these changes, contributions are still significantly above the tread water level. The single period equivalent amortization period – i.e., the length of time required to amortize the overall UAL as a level percentage of payroll based on the total current amortization payment – is approximately eight years.

# **Assessing Costs and Risks**

# Sensitivity to Investment Returns

The chart below compares assets to the present value of all projected future benefits discounted at the current expected rate of return and at discount rates 100 basis points above and below the expected rate of return. The present value of future benefits is shown as a bar with the portion attributable to past service in dark blue (Actuarial Liability) and the portion attributable to future service in teal (Present Value of Future Normal Costs). The Market Value of Assets is shown by the gold line.





# SECTION II – IDENTIFICATION AND ASSESSMENT OF RISKS

If investments return 6.75% annually, the Plan would need approximately \$1.7 billion in assets today to pay all projected benefits compared to current assets of \$1.2 billion. If investment returns are only 5.75%, the Plan would need approximately \$2.0 billion in assets today, and if investment returns are 7.75%, the Plan would need approximately \$1.5 billion in assets today.

# Sensitivity to Investment Returns - Stochastic Projections

Stochastic projections serve to show the range of probable outcomes of various measurements. The graphs below show the projected range of the employer contribution rate and the funded ratio on a market value of assets basis. The range in both scenarios is driven by the volatility of investment returns (assumed to be based on a 12.4% standard deviation of annual returns, as indicated in Meketa's capital market assumptions).



# SECTION II – IDENTIFICATION AND ASSESSMENT OF RISKS

# Stochastic Projection of Employer Contributions as a Percent of Pay



Plan Sponsor Contribution Rate

The stochastic projection of employer contributions as a percent of pay shows the probable range of future contribution rates. The baseline contribution rate (black line), which is based on the median of the simulations using an average return of 6.75%, aligns closely with the projections discussed in subsection D of the Executive Summary of this report. In the most pessimistic scenario shown, the 95<sup>th</sup> percentile, the projected employer contribution rate is almost 60% of pay in 2028. Conversely, the most optimistic scenario shown, the 5<sup>th</sup> percentile, the projected employer contribution rate declines to 0% in 2029. We note that these projections allow the employer contribution to drop below the normal cost only if the Plan becomes extremely overfunded (above 120%), as required under PEPRA.



# SECTION II – IDENTIFICATION AND ASSESSMENT OF RISKS

# Stochastic Projection of Funded Ratio on a Market Value of Assets Basis



**MVA Funding Ratio** 

The graph above shows the projection of the funded ratio based on the market value of assets. While the baseline-funded ratio (black line) is projected to be approximately 101% at the end of the 15-year period shown here, there is a wide range of potential outcomes. Good investment returns have the likelihood of bringing the funded ratio well over 100%. Due to the current funding policy of the Plan, even in scenarios with unfavorable investment returns, the Plan is projected to remain over 55% funded as long as the actuarially determined contributions continue to be made.

# **Contribution Risk**

While investment returns are typically the dominant factor in volatility, contribution rates can also be sensitive to future salary increases and the hiring of new members. When member payroll growth stagnates or even declines, the dollar level of contributions made to the Plan also stagnate or decline because contributions are based on payroll levels, though this will generally only present a funding issue if there is an extended pattern of payroll reductions.

There is also a risk of the contribution rate increasing even higher when payroll decreases because the Plan's funding policy amortizes the UAL as a level percentage of pay. This means that the UAL payments increase at the assumed payroll growth rate of 2.75%, so that the payment is expected to remain constant as a percentage of payroll. If payroll growth is less than the expected 2.75% or there is a decline in payroll, the UAL payments are spread over a smaller payroll base and the contribution rate as a percentage of pay increases, potentially making the Plan less affordable for a sponsor with a declining payroll and/or revenue base.



# SECTION II – IDENTIFICATION AND ASSESSMENT OF RISKS

# **Plan Maturity Measures**

The future financial condition of a mature pension plan is more sensitive to each of the risks identified above than a less mature plan. It is important to understand the maturity of the Plan and how the maturity has changed over time.

Plan maturity can be measured in a variety of ways, but they all get at one basic dynamic - the larger the plan assets and/or liabilities are compared to the contribution or revenue base that supports it; the more sensitive the plan will be to risk. The measures below have been selected as the most important in understanding the primary risks identified for the Plan.

# **Inactives per Active (Support Ratio)**

One simple measure of plan maturity is the ratio of the number of inactive members (those receiving benefits or those entitled to a deferred benefit) to the number of active members. The Support Ratio is expected to increase gradually as a plan matures. The chart below shows the growth in the Support Ratio from 2012 to 2021 as the number of inactives increased relative to the number of actives.





# SECTION II – IDENTIFICATION AND ASSESSMENT OF RISKS

# Leverage Ratios

Leverage or volatility ratios measure the size of the plan compared to its revenue base more directly. The asset leverage ratio is simply the Market Value of Assets to active member payroll and indicates the sensitivity of the Plan to investment returns. The liability leverage ratio is the Plan's Actuarial Liability to active member payroll and indicates the sensitivity of the Plan to assumption changes or demographic experience.

The following charts show the historical leverage ratios of the Plan. Both leverage ratios have gradually increased since 2012, but the asset to payroll ratio still lags behind the liability to payroll ratio, due to the funded status of the Plan. We note that the asset leverage ratio increased significantly this year, from 6.4 to 8.0, due to investment returns, and we expect these ratios to converge over time as the Plan becomes better funded if assumptions are met. Therefore, the Plan is expected to become more sensitive to market variation in the future than it is today.



To appreciate the impact of the ratio of assets to payroll on contributions rates, consider the situation for a new plan with almost no assets. Even if the assets suffer a bad year of investment returns, the impact on the contribution rate is nil, because the assets are so small.

Suppose MercedCERA's assets lose 10% of their value in a year. Because they were assumed to earn 6.75%, there is an actuarial loss of 16.75% of plan assets. Based on the current ratio of assets to payroll (800%), that means the loss in assets is about 134.0% of active payroll (800% of the 16.75% loss). There is only one source of funding to make up for this loss: contributions. Consequently, barring future offsetting investment gains, the employers must make up the asset loss in future contributions. In this example of a one-year loss of 10%, this shortfall will eventually require an additional amortization payment of approximately 7.8% payroll once fully phased-in, if amortized over the Plan's 24-year schedule for gains and losses.



# SECTION II – IDENTIFICATION AND ASSESSMENT OF RISKS

# **More Detailed Assessment**

While a more detailed assessment is always valuable to enhance the understanding of the risks identified above, we believe the scenarios illustrated above cover the primary risks facing the Plan at this time. We would be happy to provide the Board with a more in-depth analysis at their request.



# **SECTION III – ASSETS**

Pension Plan assets play a key role in the financial operation of the Plan and in the decisions the Board may make with respect to future deployment of those assets. The level of assets, the allocation of assets among asset classes, and the methodology used to measure assets will likely impact benefit levels, employer contributions, and the ultimate security of participants' benefits.

In this section, we present detailed information on Plan assets including:

- **Disclosure** of Plan assets as of June 30, 2020 and June 30, 2021,
- Statement of the **changes** in market values during the year,
- Comparison of the actual and expected investment performance during the year, and
- Historical investment performance.

As of June 30, 2014, an Actuarial Value of Assets distinct from the Market Value of Assets, is no longer used in the calculations of the Unfunded Actuarial Liability or funded status due to the implementation of the new funding policy adopted by the Board on January 22, 2015. This policy change was made in conjunction with 24-year (22-year for assumption changes) layered amortization of any unexpected changes in the Unfunded Actuarial Liability starting with the June 30, 2014 valuation. The calculation of the Actuarial Value of Assets is no longer shown in the valuation report, except to show the history of returns on the actuarial assets in Table III-3.

Also in prior valuations, a distinction was made between actuarial assets and valuation assets, with the latter reduced for non-valuation reserves, such as the Contingency Reserve. Because there are no such reserves as of June 30, 2020 and June 30, 2021, the two asset values are equal, and throughout this report we have used the term Market Value of Assets exclusively, except to show the history of returns on the valuation assets in Table III-3.

# **Disclosure**

The market value represents "snapshot" or "cash out" values that provide the principal basis for measuring financial performance from one year to the next.

Table III-1 on the next page discloses and compares each asset value as of June 30, 2020 and June 30, 2021.



# **SECTION III – ASSETS**

Т	able III-1			
Statement of A	ssets at Ma	rket Value		
Assets		June 30, 2021		June 30, 2020
Cash and Short-Term Investments:				
Cash invested with Merced County Treasurer	\$	815,284	\$	907,845
Cash invested with Northern Trust		5,578,046		11,231,143
Other cash and cash equivalents with Northern Trust	. —	1,137,164	.—	2,308,322
Total Cash and Short-Term Investments	\$	7,530,494	\$	14,447,310
Receivables:				
Bond interest	\$	598,599	\$	529,862
Dividends		9,947		34,419
Contributions		2,388,837		2,168,291
Distributions		2,736		353,594
Securities sold		0		0
Other		63,152		0
Total Receivables	\$	3,063,271	\$	3,086,166
Investments at Market Value:				
U.S. government and agency obligations	\$	49,045,240	\$	28,695,023
Domestic fixed income		192,544,624		175,144,685
Common stocks (domestic)		31,836,007		40,961,881
Common stocks (index funds)		243,030,022		210,531,937
Common stocks (international)		251,148,371		198,737,366
Common stocks (international index funds)		251,140,571		0
Real estate		89,400,417		58,809,046
Alternative investments	¢	294,762,576	e —	188,281,578
Total Investments at Market Value	\$	1,151,767,257	\$	901,161,516
Other Assets:				
Prepaid expense	\$	114,216	\$	112,555
Capital assets, net of accumulated depreciation				
of \$1,890,499 and \$1,625,947 respectively		1,493,077		1,725,284
	al Assets	1,163,968,315		920,532,831
Liabilities	<b>^</b>		¢	
Accounts payable	\$	626,229	\$	610,263
Securities purchased		2,839		22,093
Unclaimed contributions		85,403		85,403
Capital Calls		0		0
Total Li	abilities	714,471		717,759
Market Value of Assets	\$	1,163,253,844	\$	919,815,072



# **SECTION III – ASSETS**

# **Changes in Market Value**

The components of asset change are:

- Contributions (employer and employee)
- Benefit payments
- Expenses (investment and administrative)
- Investment income (realized and unrealized)

Table III-2 shows the components of change in the Market Value of Assets during 2020 and 2021.

Table III-2 Changes in Market Values							
Additions	Fi	Fiscal Year ending June 30, 2021		cal Year ending J <u>une 30, 2020</u>			
Contributions: Employer	\$	64,512,161	\$	67,413,475			
Plan members	ψ	11,895,243	ψ	10,796,855			
Total Contributions	\$	76,407,404	\$	78,210,330			
Investment Income/(Loss) from Investment Activities:							
Net appreciation/(depreciation) in							
fair value of investments	\$	247,870,174	\$	50,658,752			
Investment income		8,346,163		9,412,121			
Other revenue		9,312		85,459			
Less investment expenses		(2,759,122)		(2,924,315)			
Total Investment Income/(Loss) from Investment Activities	\$	253,466,527	\$	57,232,017			
Total Addition	18	329,873,931		135,442,347			
Deductions							
Benefits paid	\$	82,836,595	\$	78,755,515			
Refunds of contributions		977,485		910,147			
Administrative expense		2,494,246		2,253,113			
Actuarial expense		126,833		211,784			
Total Deduction	15	86,435,159		82,130,559			
Net Increase/(Decrease)	\$	243,438,772	\$	53,311,788			
Market Value of Assets, Beginning of Year	•	919,815,072	•	866,503,284			
Market Value of Assets, End of Year	\$	1,163,253,844	\$	919,815,072			



# **SECTION III – ASSETS**

# **Investment Performance**

The following table shows the development of the asset gain/(loss) and investment return.

Table III-3	
Development of Asset Return	
Market Value of Assets, Beginning of Year	\$ 919,815,072
Contributions	76,407,404
Benefit Paid and Refunds of Contributions	(83,814,080)
Administrative Expense	(2,621,079)
Expected Investment Earnings (7.00%)	 64,042,020
Expected Market Value of Assets, End of Year	\$ 973,829,337
Investment Gain / (Loss)	 189,424,507
Market Value of Assets, End of Year	\$1,163,253,844
Actual Investment Earnings	\$ 253,466,527
Return	27.71%



# **SECTION III – ASSETS**

The table below shows the historical annual asset returns on a market value and actuarial value basis, as well in the increase in the Consumer Price Index (CPI) since 2000. Beginning June 30, 2014, the Actuarial Value of Assets is equal to the Market Value of Assets, so the net returns are the same for FY 2015 onwards.

Table III-4 Net Return on Assets vs. Increase in Consumer Price Index							
Year Ended June 30	Net Return at Market Value	Net Return at Actuarial Value	Increase in Consumer Price Index <sup>1</sup>				
2000	9.1%	11.5%	3.7%				
2001	-3.6%	8.6%	3.2%				
2002	-5.6%	4.9%	1.1%				
2003	4.6%	3.3%	2.1%				
2004	12.6%	3.3%	3.3%				
2005	8.7%	2.5%	2.5%				
2006	7.6%	4.7%	4.3%				
2007	16.3%	8.9%	2.7%				
2008	-6.7%	1.2%	5.0%				
2009	-22.1%	-4.9%	-1.4%				
2010	12.7%	7.0%	1.1%				
2011	22.6%	2.6%	3.6%				
2012	-1.6%	0.6%	1.7%				
2013	11.8%	3.8%	1.8%				
2014	17.1%	11.8%	2.1%				
2015	2.9%	2.9%	0.1%				
2016	-0.1%	-0.1%	1.0%				
2017	12.4%	12.4%	1.6%				
2018	9.4%	9.4%	2.9%				
2019	4.8%	4.8%	1.6%				
2020	6.6%	6.6%	0.6%				
2021	27.7%	27.7%	5.4%				
15-Year Compound Average	6.9%	6.1%	2.0%				
10-Year Compound Average	8.8%	7.7%	1.9%				
5-Year Compound Average	11.9%	11.9%	2.4%				

<sup>1</sup> Based on All Urban Consumers - U.S. City Average, June indices.



# **SECTION IV – LIABILITIES**

In this section, we present detailed information on Plan liabilities including:

- Disclosure of Plan liabilities at June 30, 2020 and June 30, 2021, and
- Plan liabilities by **tier** as of June 30, 2021.

# Disclosure

Several types of liabilities are calculated and presented in this report. Each type is distinguished by the people ultimately using the figures and the purpose for which they are using them. Note that these liabilities are not applicable for settlement purposes, including the purchase of annuities and the payment of lump sums.

- **Present Value of Future Benefits:** Used for measuring all future Plan obligations, represents the amount of money needed today to fully fund all benefits of the Plan both earned as of the valuation date and those to be earned in the future by current plan participants, under the current Plan provisions.
- Actuarial Liability: Used for funding calculations, this liability is calculated taking the Present Value of Future Benefits and subtracting the present value of future Member Contributions and future employer normal costs under an acceptable actuarial funding method. The method used for this Plan is called the Entry Age Normal (EAN) funding method.
- Unfunded Actuarial Liability: The excess of the Actuarial Liability over the Market Value of Assets.

Table IV-1 on the following page discloses each of these liabilities for the current and prior valuations.



# **SECTION IV – LIABILITIES**

Table IV-1Present Value of Future Benefits and Actuarial Liability									
	(in thousands)								
Item June 30, 2021 June 30, 2020									
Present Value of Future Benefits									
Actives	\$	592,669	\$	553,151					
Deferred Members		67,413		63,370					
Retirees		902,296		859,841					
Disabled		72,677		70,601					
Beneficiaries		63,334		55,629					
Total MercedCERA	\$	1,698,389	\$	1,602,592					
Actuarial Liability									
Total Present Value of Future Benefits	\$	1,698,389	\$	1,602,592					
Present Value of Future Normal Costs									
Employer Portion		104,529		97,040					
Employee Portion		102,628		92,670					
Actuarial Liability	\$	1,491,232	\$	1,412,881					
Market Value of Assets	\$	1,163,254	\$	919,815					
Unfunded Actuarial Liability/(Surplus)	\$	327,978	\$	493,066					



# **SECTION IV – LIABILITIES**

Table IV-2 discloses the liabilities of the Plan as of June 30, 2021, split by tier.

Table IV-2 Liabilities by Group as of June 30, 2021																								
	(in thousands)																							
Present Value of	General														Safety						All			
Future Benefits		Tier 1		Tier 2		Tier 3		Tier 4		Total		Tier 1		Tier 2		Tier 3		Tier 4		Total		Total		
Actives	\$	48,782	\$	293,845	\$	13,207	\$	113,759	\$	469,594	\$	9,154	\$	80,573	\$	1,072	\$	32,275	\$	123,075	\$	592,669		
Deferred Members		10,796		41,770		395		2,384		55,345		1,060		10,330		182		496		12,068		67,413		
Retirees		614,760		130,163		285		376		745,583		143,191		13,311		0		210		156,712		902,296		
Disabled		16,848		7,570		230		244		24,893		36,267		11,517		0		0		47,785		72,677		
Beneficiaries		39,207		3,946		0		40		43,194		19,354		787		0		0		20,141		63,334		
Total	\$	730,394	\$	477,296	\$	14,116	\$	116,803	\$	1,338,609	\$	209,027	\$	116,518	\$	1,254	\$	32,981	\$	359,780	\$	1,698,389		
Actuarial Liability																								
Actives	\$	44,512	\$	222,458	\$	4,899	\$	34,757	\$	306,625	\$	8,655	\$	61,184	\$	380	\$	8,668	\$	78,887	\$	385,512		
Deferred Members		10,796		41,770		395		2,384		55,345		1,060		10,330		182		496		12,068		67,413		
Retirees		614,760		130,163		285		376		745,583		143,191		13,311		0		210		156,712		902,296		
Disabled		16,848		7,570		230		244		24,893		36,267		11,517		0		0		47,785		72,677		
Beneficiaries		39,207		3,946		0		40		43,194		19,354		787		0		0		20,141		63,334		
Total	\$	726,123	\$	405,908	\$	5,808	\$	37,801	\$	1,175,640	\$	208,528	\$	97,128	\$	562	\$	9,374	\$	315,592	\$	1,491,232		



### **SECTION V – CONTRIBUTIONS**

In the process of evaluating the financial condition of any pension plan, we analyze the assets and liabilities to determine what level (if any) of contributions is needed to properly maintain the funding status of the Plan. Typically, the actuarial process will use a funding technique that will result in a pattern of contributions that are both stable and predictable.

For this Plan, the actuarial funding method used to determine the normal cost and the Unfunded Actuarial Liability is the Entry Age Normal (EAN) Cost Method. There are three primary components to the total contribution: the normal cost rate (employee and employer), the Unfunded Actuarial Liability rate (UAL rate), and the administrative expense rate.

The normal cost rate is determined in the following steps. First, an individual normal cost rate is determined by taking the value, as of entry age into the Plan, of each member's projected future benefits. This value is then divided by the value, also at entry age, of the member's expected future salary producing a normal cost rate that should remain relatively constant over a member's career.

The total normal cost is computed by adding the expected dollar amount of each active member's normal cost for the current year - known as the Individual Entry Age Method. The total normal cost is adjusted with interest to the middle of the year, to reflect the fact that the normal cost contributions are paid throughout the year as member payroll payments are made. Finally, the total normal cost rate, calculated by dividing the total normal cost by expected payroll of the closed group, is reduced by the member contribution rate to produce the employer normal cost rate.

Starting with the June 30, 2014 valuation, the Unfunded Actuarial Liability (UAL) is the difference between the EAN Actuarial Liability and the Market Value of Assets. The Unfunded Actuarial Liability payment is determined as the amount needed to fund the outstanding Unfunded Actuarial Liability as of June 30, 2013 over a closed period of 16 years (with years remaining as of the current valuation), as a level percentage of pay. Any subsequent unexpected change in the Unfunded Actuarial Liability after June 30, 2013 is amortized over 24 years (22 years for assumption changes) that includes a five-year phase-in/four-year phase-out (three-year phase-in/two-year phase-out for assumption changes) of the payments/credits for each annual layer. Effective with the June 30, 2019 valuation, 15% of the outstanding balance as of June 30, 2019 of the June 30, 2013 UAL amortization base is carved out as a separate base and amortized over a closed 14-year period as a level percentage of payroll. The remaining 85% is amortized over a closed 14-year period, with 10 years of level payments as a percentage of payroll, and a four-year ramp down at the end of the period.

The administrative expenses are assumed to be \$2.5 million for the current Plan year, and are expected to increase by the inflation rate in future years. The administrative expenses are split between the employees and employers based on each group's share of the normal cost and UAL rates.



# **SECTION V – CONTRIBUTIONS**

The table below and on the next page present the employer contribution rates for the Plan for this valuation.

#### Table V-1 Development of the Net Employer Contribution Rate as of June 30, 2021 for FYE 2023 June 30, 2021 June 30, 2020 1. Total Normal Cost Rate 18.54% 17.74% 2. Member Contribution Rate<sup>1</sup> 8.22% 8.64% 3. Employer Normal Cost Rate (1-2) 9.90% 9.52% 4. UAL Amortization Rate 34.60% 35.56% 5. Administrative Expense Rate 1.43% 1.43% 6. Net Employer Contribution Rate (3+4+5) 45.93% 46.51%

Not including member's share of administrative expenses.


# **SECTION V – CONTRIBUTIONS**

	Table V-2         FYE 2023 Net Employer Contribution Rate by Group										
			General					Safety			All
	Tier 1	Tier 2	Tier 3	Tier 4	Total	Tier 1	Tier 2	Tier 3	Tier 4	Total	Total
County											
1. Total Normal Cost Rate	27.80%	20.61%	16.71%	14.22%	17.48%	37.76%	24.72%	25.79%	22.28%	23.79%	18.54%
2. Member Contribution Rate <sup>1</sup>	12.58%	<u>9.57%</u>	<u>6.79%</u>	7.11%	8.31%	<u>14.85%</u>	<u>9.34%</u>	9.03%	11.14%	10.24%	8.64%
3. Employer Normal Cost Rate (1-2)	15.22%	11.04%	9.92%	7.11%	9.17%	22.91%	15.38%	16.76%	11.14%	13.55%	9.90%
4. UAL Amortization Rate	33.18%	33.18%	33.18%	33.18%	33.18%	41.45%	41.45%	41.45%	41.45%	41.45%	34.60%
5. Administrative Expense Rate	<u>1.55%</u>	1.42%	<u>1.38%</u>	1.29%	1.36%	<u>2.07%</u>	1.82%	1.87%	<u>1.69%</u>	<u>1.77%</u>	<u>1.43%</u>
6. Net Employer Contribution Rate (3+4+5)	49.95%	45.64%	44.48%	41.58%	43.71%	66.43%	58.65%	60.08%	54.28%	<b>56.</b> 77%	45.93%

<sup>1</sup> Not including member's share of administrative expenses.



# **SECTION V – CONTRIBUTIONS**

The assets of the Plan are allocated between the General and Safety groups based on their share of the liability for non-active members. If the assets of the Plan exceed the liabilities of the non-active members, the remaining assets are allocated between the General and Safety groups based on their share of the liabilities for active members.

	Allocation of the June 30, 2021 UAL and De		e V-3 pment of UAL A	Amoi	tization Rates	for F	FYE 2023
			General		Safety		Total
1.	Market Value of Assets					\$	1,163,253,844
2.	Inactive Actuarial Liability		869,014,682		236,705,408		1,105,720,090
3.	Allocation of Assets for Inactives		78.59%		21.41%		100.00%
4.	Total Assets for Inactives		869,014,682		236,705,408		1,105,720,090
5.	Net Assets for Distribution (1 - 4 not less than zer	·o)				\$	57,533,754
6.	Active Actuarial Liability	\$	306,625,313	\$	78,886,933	\$	385,512,246
7.	Allocation of Remaining Assets		79.54%		20.46%		100.00%
8.	Total Assets for Actives (7 x 5)		45,760,687		11,773,067		57,533,754
9.	Market Value of Assets $(4+8)$	\$	914,775,369	\$	248,478,475	\$	1,163,253,844
10.	Total Actuarial Liability		1,175,639,995		315,592,341		1,491,232,336
11.	Unfunded Actuarial Liability (UAL) (10 - 9)	\$	260,864,626	\$	67,113,866	\$	327,978,492
12.	UAL Amortization (see table V-4)		40,044,720		10,302,493		50,347,213
13.	Total Payroll		120,677,484		24,853,864		145,531,347
14.	UAL Amortization Rate (12 divided by 13)		33.18%		41.45%		34.60%



# **SECTION V – CONTRIBUTIONS**

Table V-4 presents the calculation of the UAL payments for the Plan.

				t o	Fable V-4 f Amortization I 2021 Actuarial					
Type of Base	Date Established	Initial Amount	Initial Amortization Years		June 30, 2021 Outstanding Balance	Remaining Amortization Years	Current Phase In/Out Percentage	Amortization Amount	% of Pay	% of Pay After Phase-In
<ol> <li>Initial UAL - extended</li> <li>Initial UAL - carve out</li> </ol>	6/30/2019 \$ 6/30/2019	367,575,087 64,866,192	14 14	\$	335,534,578 60,911,411	12 12	100% \$ 100%	41,050,027 6,414,415	28.21% 4.41%	28.21% 4.41%
<ol> <li>Gain/Loss Base</li> <li>(Gain/Loss Base</li> </ol>	6/30/2014 6/30/2015	(71,384,203) 34,000,650	24 24		(77,673,800) 37,538,154	17 18	100% 100%	(6,908,662) 3,184,020	-4.75% 2.19%	-4.75% 2.19%
<ol> <li>(Gain)/Loss Base</li> <li>(Gain)/Loss Assumption</li> </ol>	6/30/2016 6/30/2016	47,466,429 38,112,827	24 22		52,941,363 39,161,979	19 17	100% 100%	4,298,706 3,317,916	2.95% 2.28%	2.95% 2.28%
<ol> <li>7. (Gain)/Loss Base</li> <li>8. (Gain)/Loss Assumption</li> </ol>	6/30/2017 6/30/2017	(29,098,191) 15,960,129	24 22		(32,809,346) 16,641,495	20 18	100% 100%	(2,558,824) 1,349,809	-1.76% 0.93%	-1.76% 0.93%
9. (Gain)/Loss Base 10. (Gain)/Loss Base	6/30/2018 6/30/2019	(14,219,151) 28,753,231	24 24		(15,916,265) 31,430,783	21 22	80% 60%	(970,808) 1,428,115	-0.67% 0.98%	-0.83% 1.64%
11. (Gain)/Loss Assumption 12. (Gain)/Loss Base	6/30/2019 6/30/2020	20,714,918 12,189,143	22 24		21,997,998 12,840,421	20 23	100% 40%	1,651,300 392,149	1.13% 0.27%	1.13% 0.67%
13. (Gain)/Loss Assumption 14. (Gain)/Loss Base	6/30/2020 6/30/2021	(7,652,716) (187,358,380)	22 24		(7,985,248) (187,358,380)	21 24	67% 20%	(395,279) (2,927,409)	-0.27% -2.01%	-0.41% -10.06%
14. (Gain)/Loss Base 15. (Gain)/Loss Assumption	6/30/2021	40,723,349	24 22		40,723,349	24 22	20% 33%	1,021,736	-2.01% <u>0.70%</u>	-10.06% <u>2.11%</u>
Total				\$	327,978,492		\$	50,347,213	34.60%	28.71%

The single period equivalent amortization period - i.e., the length of time required to amortize the overall UAL as a level percentage of payroll based on the total current amortization payment - is approximately eight years.



# SECTION VI – ANNUAL COMPREHENSIVE FINANCIAL REPORTING INFORMATION

The Governmental Accounting Standards Board (GASB) adopted Statement Nos. 67 and 68, replacing GASB Statement Nos. 25 and 27. GASB 67 is effective for periods beginning after June 15, 2013 (first effective for the fiscal year ending June 30, 2014 for the Plan) and GASB 68 is effective for fiscal years beginning after June 15, 2014 (first effective for the fiscal year ending June 30, 2015 for the Employer). The disclosures needed to satisfy the GASB requirements can be found in the MercedCERA GASB 67/68 Report as of June 30, 2021.

In accordance with Governmental Finance Officers Association (GFOA) and their recommended checklist for Annual Comprehensive Financial Reports (ACFRSs), we continue to prepare the following disclosures:

# Analysis of Financial Experience

This schedule shows the history of gains or losses arising from investment and liability sources, as well as non-recurring items.

# Schedule of Funded Liabilities by Type

The schedule of funded liabilities by type (formerly referred to as the solvency test) shows the portion of Actuarial Liabilities for active member contributions, inactive members, and the employer financed portion of the active members that are covered by the Actuarial Value of Assets.

# Actuarial Balance Sheet

The actuarial balance sheet shows the components of the Actuarial Liabilities of the Plan and the actuarial assets that are intended to satisfy those liabilities.



# SECTION VI – ANNUAL COMPREHENSIVE FINANCIAL REPORTING INFORMATION

	Gai	or Loss) in A	ctu Di	Table ysis of Finar uarial Liabil ifferences Bo and Actual 1	ncial lity l etwe	l Experie During Y een Assur	ear	s Ended J		30				
				(in thou	isands	s)	0.0.14	Ending Ju		20				
Type of Activity	2021	2020		2019		018	eal	2017	ine	2016	2015	2014	2013	2012
Investment Income and Expenses Combined Liability Experience	\$ 189,425 999	\$ (3,288) S (9,654)	\$	(20,208) \$ (7,038)	5	15,963 (1,158)	\$	34,498 (2,720)	\$	(52,420) \$ 8,327	(31,459) 5,096	\$ 22,058 12,533	\$ (20,749) (4,199)	\$ (40,054) (11,401)
Gain (or Loss) During Year from Financial Experience Non-Recurring Gain (or Loss) Items	\$ 190,424 (43,792)	\$ (12,942) S 8,408	\$	(27,246) \$ (22,230)		(576)	\$	31,778 (18,639)	\$	(44,093) \$ (41,488)	(26,363) (7,636)	\$ 34,591 36,803	\$ (24,948) (49,294)	\$ (51,455) 16,069
Composite Gain (or Loss) During Year	\$ 146,632	\$ (4,534) \$	\$	(49,476) \$	5	14,229	\$	13,139	\$	(85,581) \$	(33,999)	\$ 71,394	\$ (74,242)	\$ (35,386)



# SECTION VI – ANNUAL COMPREHENSIVE FINANCIAL REPORTING INFORMATION

		Schedule o	Table VI-2 f Funded Liabil (dollars in thousand	· · ·			
Valuation Date	(A) Active Member	(B) Retirees And	(C) Remaining Active Members'	Reported	Liabi	n of Actua lities Cove ported As	red
June 30,	Contributions	Beneficiaries	Liabilities <sup>1</sup>	Assets <sup>2</sup>	(A)	<b>(B)</b>	(C)
2021 5	\$ 88,147	\$ 1,038,307	\$ 364,778	\$ 1,163,254	100%	100%	10%
2020 4	84,767	986,071	342,043	919,815	100%	85%	0%
2019 <sup>3</sup>	86,356	932,909	350,930	866,503	100%	84%	0%
2018	86,585	871,095	344,239	826,654	100%	85%	0%
2017	85,150	834,643	339,909	753,769	100%	80%	0%
2016 <sup>3</sup>	81,880	804,658	314,657	670,016	100%	73%	0%
2015	78,078	765,738	287,365	672,319	100%	78%	0%
2014	75,582	739,428	281,231	657,325	100%	79%	0%
2013 <sup>3</sup>	73,311	694,137	297,850	547,264	100%	68%	0%
2012 4	66,407	632,319	276,882	528,728	100%	73%	0%

<sup>1</sup> Includes deferred members.

<sup>2</sup> Actuarial Value of Assets. As of June 30, 2014, the Market Value of Assets is used.

<sup>3</sup> Reflects revised economic and demographic assumptions.

<sup>4</sup> Reflects revised demographic assumptions.

<sup>5</sup> *Reflects revised economic assumptions.* 

Table VI-3	
Actuarial Balance Sheet as of June 30, 2021	
Assets	
1. Market value of assets	\$ 1,163,253,844
2. Present value of future contributions by members	102,627,631
3. Present value of future employer contributions for normal cost	104,529,075
4. Present value of other future employer contributions (UAL)	 327,978,492
5. Total actuarial assets	\$ 1,698,389,042
Liabilities	
6. Present value of retirement allowances payable to retired/disabled members and their survivors	\$ 1,038,307,243
7. Present value of service retirement allowances payable to presently active members and their survivors	496,152,157
8. Present value of allowances payable to current and future vested terminated and their survivors	122,531,577
9. Present value of disability retirement allowances payable to presently active members and their survivors	28,714,426
10. Present value of death benefits payable on behalf of presently active members	4,848,554
11. Present value of members' contributions to be returned upon withdrawal	7,835,085
12. Special Reserves	 -
13. Total actuarial liabilities	\$ 1,698,389,042



Summary of Participant Da	ta (By Group) A	As of June 30,	2021
	General	Safety	Total
Active Participants			
Number	1,799	319	2,118
Average Age	43.43	38.63	42.71
Average Service	9.84	9.92	9.85
Average Pay	\$64,638	\$74,832	\$66,174
Service Retired			
Number	1,728	223	1,951
Average Age	71.32	65.70	70.68
Average Annual Total Benefit	\$35,529	\$50,842	\$37,280
Beneficiaries & QDROs			
Number	258	69	327
Average Age	75.30	71.60	74.51
Average Annual Total Benefit	\$18,349	\$28,312	\$20,451
Duty Disabled			
Number	49	91	140
Average Age	69.09	63.00	65.13
Average Annual Total Benefit	\$28,700	\$36,177	\$33,560
Non-Duty Disabled			
Number	45	3	48
Average Age	69.03	66.72	68.88
Average Annual Total Benefit	\$17,472	\$23,584	\$17,854
Total Receiving Benefits			
Number	2,080	386	2,466
Average Age	71.71	66.13	70.83
Average Annual Total Benefit	\$32,847	\$43,145	\$34,459
Terminated Vested			
Number	330	53	383
Average Age	48.48	42.74	47.68
Average Service	18.61	16.74	18.35
Transfers			
Number	177	50	227
Average Age	51.08	44.87	49.71
Average Service	19.22	18.01	18.95
Funds on Account			
Number	411	59	470
Average Age	39.21	33.29	38.47
Average Service	1.46	1.42	1.45
Total Deferred			
Number	918	162	1,080
Average Age	44.83	39.96	44.10
Average Service	11.05	11.55	11.12



Summary o	f Participant Da	ta (General) A	s of June 30, 2	2021	
	General Tier 1	General Tier 2	General Tier 3	General Tier 4	General Total
Active Participants					
Number	49	683	62	1,005	1,799
Average Age	58.06	49.47	44.26	38.56	43.43
Average Service	28.52	17.02	13.69	3.82	9.84
Average Pay	\$94,697	\$70,564	\$92,183	\$57,446	\$64,638
Service Retired					
Number	1,222	494	7	5	1,728
Average Age	72.92	67.48	63.20	69.32	71.32
Average Annual Total Benefit	\$40,781	\$23,286	3,249	6,945	\$35,529
Beneficiaries & QDROs	+ -)	+ -)	-) -	- )	<i>+)-</i>
Number	220	37	0	1	258
Average Age	77.36	63.29	Ň/A	65.40	75.30
Average Annual Total Benefit	\$19,770	\$10,297	N/A	\$3,573	\$18,349
Duty Disabled	<i>Q191111111111111</i>	¢10 <u>,</u> _,	1.011	<i><i><i><i>ϕ</i>𝔅𝔅𝔅𝔅𝔅𝔅𝔅𝔅𝔅</i></i></i>	¢10,015
Number	31	18	0	0	49
Average Age	73.86	60.87	N/A	N/A	69.09
Average Annual Total Benefit	\$30,218	\$26,084	N/A	N/A	\$28,700
Non-Duty Disabled	\$50,210	\$20,001	1.071	1.071	<i>\\\</i> 20,700
Number	29	14	1	1	45
Average Age	74.08	61.45	49.33	48.41	69.03
Average Annual Total Benefit	\$20,075	\$11,794	\$17,236	\$21,737	\$17,472
Total Receiving Benefits	\$20,075	ψ11,774	\$17,230	ψ21,757	Ψ17, 472
Number	1,502	563	8	7	2,080
Average Age	73.61	66.84	61.47	65.77	2,030
Average Annual Total Benefit	\$37,086	\$22,236	\$4,998	\$8,576	\$32,847
Terminated Vested	\$57,000	Ψ22,250	ψ <b>τ</b> ,770	ψ <b>0</b> ,570	\$52,047
Number	38	237	21	34	330
	60.57	48.15	42.58	40.91	48.48
Average Age	32.86	48.13	42.38 14.92	8.58	48.48
Average Service	52.80	18.09	14.92	0.30	16.01
Transfers	22	120	0	15	177
Number	23	139	0	15	177
Average Age	59.06	51.19	N/A	37.88	51.08
Average Service	31.16	18.85	N/A	4.30	19.22
Funds on Account	2	<b>C</b> A	0	225	4 1 1
Number	3	64	9	335	411
Average Age	61.79	46.37	39.21	37.64	39.21
Average Service	3.68	2.19	2.15	1.28	1.46
Total Deferred	~ •		•	•••	
Number	64	440	30	384	918
Average Age	60.08	48.85	41.57	37.94	44.83
Average Service	30.88	16.02	11.09	2.04	11.05



Summary of	of Participant Da	ata (Safety) As	of June 30, 2	021	
	Safety	Safety	Safety	Safety	Safety
Active Participants	Tier 1	Tier 2	Tier 3	Tier 4	Total
Number	6	145	5	163	319
Average Age	56.53	44.25	39.74	32.94	38.63
Average Service	23.76	44.2 <i>3</i> 16.24	12.79	32.94	9.92
Average Pay	\$134,093	\$83,263	\$73,271	\$65,199	9.92 \$74,832
Service Retired	\$134,095	\$65,205	\$75,271	\$05,199	\$74,032
	100	22	0	1	222
Number	189	33	0	1	223
Average Age	67.08	57.91	N/A	61.74	65.70
Average Annual Total Benefit	\$54,401	\$31,542	N/A	\$15,038	\$50,842
Beneficiaries & QDROs		2	2	^	~~
Number	66	3	0	0	69
Average Age	72.55	50.52	N/A	N/A	71.60
Average Annual Total Benefit	\$28,708	\$19,589	N/A	N/A	\$28,312
Duty Disabled					
Number	61	30	0	0	91
Average Age	68.53	51.76	N/A	N/A	63.00
Average Annual Total Benefit	\$40,421	\$27,548	N/A	N/A	\$36,177
Non-Duty Disabled					
Number	2	1	0	0	3
Average Age	63.19	73.78	N/A	N/A	66.72
Average Annual Total Benefit	\$25,798	\$19,156	N/A	N/A	\$23,584
Total Receiving Benefits					
Number	318	67	0	1	386
Average Age	68.47	55.06	N/A	61.74	66.13
Average Annual Total Benefit	\$46,207	\$29,034	N/A	\$15,038	\$43,145
Terminated Vested	,				,
Number	2	46	3	2	53
Average Age	60.60	42.65	38.65	33.26	42.74
Average Service	23.72	17.01	11.93	10.82	16.74
Transfers	23.72	1,.01	11.75	10.02	10.71
Number	5	41	0	4	50
Average Age	52.16	44.92	N/A	35.24	44.87
Average Service	25.13	18.28	N/A	6.27	18.01
Funds on Account	23.13	10.20	1 1/ / 1	0.27	10.01
Number	0	7	1	51	59
Average Age	0 N/A	43.33	32.73	31.93	33.29
	N/A N/A	45.55	0.09	1.43	1.42
Average Service Total Deferred	1N/A	1.30	0.09	1.43	1.42
Number	7	94	Λ	57	160
	7		4	57	162
Average Age	54.57	43.69	37.17	32.20	39.96
Average Service	24.73	16.42	8.97	2.10	11.55



			Change	e in Plan Members	ship: Total				
	Actives	Transfers	Non-Vested Terminations	Vested Terminations	Non-Duty Disabled	Duty Disabled	Retired	Beneficiaries & QDROs	Total
July 1, 2020	2,149	235	406	368	48	142	1,922	321	5,591
New Entrants	185	0	25	0	0	0	0	0	210
Rehires	11	0	(6)	(5)	0	0	0	0	0
Duty Disabilities	(2)	0	0	0	0	3	(1)	0	0
Non-Duty Disabilities	(2)	0	0	0	2	0	0	0	0
Retirements	(57)	(13)	(2)	(17)	0	0	89	0	0
Dual Service Retirements	0	0	0	0	0	0	1	0	1
Vested Terminations	(39)	(1)	0	40	0	0	0	0	0
Transfers	(4)	8	(3)	(1)	0	0	0	0	0
Non-Vested Terminations with Funds on Account	(67)	0	67	0	0	0	0	0	0
Withdrawals Paid	(55)	(2)	(16)	(3)	0	0	0	0	(76)
Died, With Beneficiary	0	0	0	0	0	(3)	(16)	19	0
Died, Without Beneficiary	(1)	0	(1)	0	(2)	(2)	(44)	0	(50)
Beneficiary Deaths	0	0	0	0	0	0	0	(17)	(17)
Domestic Relations Orders	0	0	0	0	0	0	0	3	3
Data Corrections	0	0	0	1	0	0	0	1	2
July 1, 2021	2,118	227	470	383	48	140	1,951	327	5,664



			<b>Change</b> i	in Plan Membersh	ip: General				
	Actives	Transfers	Non-Vested Terminations	Vested Terminations	Non-Duty Disabled	Duty Disabled	Retired	Beneficiaries & QDROs	Total
July 1, 2020	1,828	185	355	317	45	51	1,707	253	4,741
New Entrants	159	0	23	0	0	0	0	0	182
Rehires	9	0	(5)	(4)	0	0	0	0	0
Duty Disabilities	0	0	0	0	0	1	(1)	0	0
Non-Duty Disabilities	(2)	0	0	0	2	0	0	0	0
Retirements	(46)	(12)	(2)	(16)	0	0	76	0	0
Dual Service Retirements	0	0	0	0	0	0	0	0	0
Vested Terminations	(35)	(1)	0	36	0	0	0	0	0
Transfers	(3)	7	(3)	(1)	0	0	0	0	0
Non-Vested Terminations with Funds on Account	(59)	0	59	0	0	0	0	0	0
Withdrawals Paid	(51)	(2)	(15)	(3)	0	0	0	0	(71)
Died, With Beneficiary	0	0	0	0	0	(2)	(15)	17	0
Died, Without Beneficiary	(1)	0	(1)	0	(2)	(1)	(39)	0	(44)
Beneficiary Deaths	0	0	0	0	0	0	0	(15)	(15)
Domestic Relations Orders	0	0	0	0	0	0	0	2	2
Data Corrections	0	0	0	1	0	0	0	1	2
July 1, 2021	1,799	177	411	330	45	49	1,728	258	4,797



			Change	in Plan Members	hip: Safety				
	Actives	Transfers	Non-Vested Terminations	Vested Terminations	Non-Duty Disabled	Duty Disabled	Retired	Beneficiaries & QDROs	Total
July 1, 2020	321	50	51	51	3	91	215	68	850
New Entrants	26	0	2	0	0	0	0	0	28
Rehires	2	0	(1)	(1)	0	0	0	0	0
Duty Disabilities	(2)	0	0	0	0	2	0	0	0
Non-Duty Disabilities	0	0	0	0	0	0	0	0	0
Retirements	(11)	(1)	0	(1)	0	0	13	0	0
Dual Service Retirements	0	0	0	0	0	0	1	0	1
Vested Terminations	(4)	0	0	4	0	0	0	0	0
Transfers	(1)	1	0	0	0	0	0	0	0
Non-Vested Terminations with Funds on Account	(8)	0	8	0	0	0	0	0	0
Withdrawals Paid	(4)	0	(1)	0	0	0	0	0	(5)
Died, With Beneficiary	0	0	0	0	0	(1)	(1)	2	0
Died, Without Beneficiary	0	0	0	0	0	(1)	(5)	0	(6)
Beneficiary Deaths	0	0	0	0	0	0	0	(2)	(2)
Domestic Relations Orders	0	0	0	0	0	0	0	1	1
Data Corrections	0	0	0	0	0	0	0	0	0
July 1, 2021	319	50	59	53	3	91	223	69	867



		Active Memb	er Data by Plan		
Valuation at Year End	Plan Type	Member Count	Annual Payroll	Average Annual Salary	Average Salary Increase
2012	General	1,596	\$90,706,280	\$56,834	-0.73%
	Safety	305	\$19,145,091	\$62,771	1.93%
	Total	1,901	\$109,851,371	\$57,786	-0.29%
2013	General	1,604	\$91,737,348	\$57,193	0.63%
	Safety	295	\$18,699,145	\$63,387	0.98%
	Total	1,899	\$110,436,493	\$58,155	0.64%
2014	General	1,624	\$91,704,083	\$56,468	-1.27%
	Safety	300	\$18,620,870	\$62,070	-2.08%
	Total	1,924	\$110,324,953	\$57,341	-1.40%
2015	General	1,664	\$93,938,857	\$56,454	-0.03%
	Safety	298	\$18,397,233	\$61,736	-0.54%
	Total	1,962	\$112,336,090	\$57,256	-0.15%
2016	General	1,729	\$97,337,917	\$56,297	-0.28%
	Safety	311	\$19,394,922	\$62,363	1.02%
	Total	2,040	\$116,732,839	\$57,222	-0.06%
2017	General	1,783	\$102,498,328	\$57,486	2.11%
	Safety	313	\$20,136,322	\$64,333	3.16%
	Total	2,096	\$122,634,651	\$58,509	2.25%
2018	General	1,827	\$108,067,248	\$59,150	2.89%
	Safety	322	\$22,018,174	\$68,379	6.29%
	Total	2,149	\$130,085,423	\$60,533	3.46%
2019	General	1,861	\$111,267,187	\$59,789	1.08%
	Safety	316	\$22,498,224	\$71,197	4.12%
	Total	2,177	\$133,765,412	\$61,445	1.51%
2020	General	1,828	\$112,315,867	\$61,442	2.76%
	Safety	321	\$22,982,055	\$71,595	0.56%
	Total	2,149	\$135,297,921	\$62,959	2.46%
2021	General	1,799	\$116,284,193	\$64,638	5.20%
	Safety	319	\$23,871,550	\$74,832	4.52%
	Total	2,118	\$140,155,743	\$66,174	5.11%

# **APPENDIX A – MEMBERSHIP INFORMATION**

Payroll figures represent active members' annualized pay rates on June 30.



			Retirees and	Beneficiarie	s Added to and	I Removed :	from Retiree Pay	vroll		
Fiscal Year	Beginning of Year	Added During Year	Allowances Added	Removed During Year	Allowances Removed	End of Year	Annual Retirement Payroll (in 000s)	Total Allowance Percentage Increase	Average Annual Allowance	Average Allowance Percentage Increase
2005	1,441	109	2,445,000	49	450,000	1,501	24,867,000	9.16%	16,567	4.80%
2006	1,477	98	2,007,000	53	785,000	1,522	27,297,000	9.77%	16,836	1.62%
2007	1,521	136	4,419,000	38	560,000	1,619	31,823,000	16.58%	17,947	6.60%
2008	1,620	105	2,757,000	67	902,000	1,658	34,603,000	8.74%	19,644	9.46%
2009	1,658	105	3,402,523	52	812,828	1,711	37,747,525	9.09%	22,062	12.31%
2010	1,711	171	6,097,956	56	981,465	1,826	43,653,374	15.65%	23,907	8.36%
2011	1,826	103	2,627,234	44	781,283	1,885	46,116,686	5.64%	24,465	2.34%
2012	1,885	175	6,484,652	64	960,185	1,996	52,887,845	14.68%	26,497	8.31%
2013	1,996	103	3,028,612	49	855,980	2,050	56,048,022	5.98%	27,340	3.18%
2014	2,050	116	3,950,045	31	590,636	2,135	60,297,112	7.58%	28,242	3.30%
2015	2,135	100	2,508,828	35	720,242	2,200	63,254,229	4.90%	28,752	1.80%
2016	2,200	68	1,716,361	34	946,189	2,234	65,505,679	3.56%	29,322	1.98%
2017	2,234	85	2,282,779	56	1,022,708	2,263	68,476,111	4.53%	30,259	3.20%
2018	2,263	120	3,617,034	73	1,671,956	2,310	72,002,829	5.15%	31,170	3.01%
2019	2,310	141	4,908,365	78	1,805,138	2,373	76,948,959	6.87%	32,427	4.03%
2020	2,373	126	4,589,556	66	1,555,353	2,433	81,827,236	6.34%	33,632	3.72%
2021	2,433	117	3,953,617	84	2,671,254	2,466	84,975,315	3.85%	34,459	2.46%



# **APPENDIX A – MEMBERSHIP INFORMATION**

### GENERAL

					Ser	vice					
Age	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up	Total
Under 20	0	0	0	0	0	0	0	0	0	0	0
20 to 25	15	8	0	0	0	0	0	0	0	0	23
25 to 29	43	109	16	0	0	0	0	0	0	0	168
30 to 34	35	136	88	6	0	0	0	0	0	0	265
35 to 39	16	102	107	46	24	1	0	0	0	0	296
40 to 44	10	75	69	48	61	25	0	0	0	0	288
45 to 49	7	37	58	54	48	47	7	0	0	0	258
50 to 54	5	37	25	21	33	46	21	5	0	0	193
55 to 59	7	16	21	20	39	31	20	5	3	0	162
60 to 64	3	13	22	9	25	27	8	4	0	1	112
65 to 69	0	0	8	5	7	4	4	0	1	1	30
70 & up	0	1	1	0	0	1	0	1	0	0	4
Total	141	534	415	209	237	182	60	15	4	2	1,799

#### Count

### Average Compensation

					Ser	vice					
Age	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up	Total
Under 20	0	0	0	0	0	0	0	0	0	0	0
20 to 25	39,567	44,541	0	0	0	0	0	0	0	0	41,297
25 to 29	46,620	51,194	56,488	0	0	0	0	0	0	0	50,528
30 to 34	47,709	51,328	63,519	62,135	0	0	0	0	0	0	55,143
35 to 39	52,094	52,958	65,543	71,168	61,867	70,406	0	0	0	0	61,072
40 to 44	59,586	54,615	66,455	78,879	75,985	75,149	0	0	0	0	67,977
45 to 49	57,444	59,935	66,809	78,005	73,450	69,652	85,287	0	0	0	70,167
50 to 54	76,673	64,785	73,263	68,867	70,715	85,331	82,110	69,303	0	0	74,548
55 to 59	64,055	65,947	74,787	68,155	66,284	67,949	64,737	127,976	88,678	0	69,934
60 to 64	66,518	51,290	78,577	104,185	71,979	67,932	96,306	74,864	0	48,381	73,970
65 to 69	0	0	101,388	55,135	55,181	68,659	70,131	0	67,830	95,554	73,053
70 & up	0	136,723	39,790	0	0	47,453	0	57,797	0	0	70,441
Total	50,573	54,098	67,346	74,965	70,675	73,685	77,784	89,577	83,466	71,967	64,638



# **APPENDIX A – MEMBERSHIP INFORMATION**

### SAFETY

Count	Count										
					Ser	vice					
Age	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up	Total
Under 20	0	0	0	0	0	0	0	0	0	0	0
20 to 25	4	11	0	0	0	0	0	0	0	0	15
25 to 29	13	34	7	0	0	0	0	0	0	0	54
30 to 34	3	22	20	5	0	0	0	0	0	0	50
35 to 39	1	12	15	25	9	0	0	0	0	0	62
40 to 44	0	6	9	16	27	1	0	0	0	0	59
45 to 49	0	4	4	8	12	10	1	0	1	0	40
50 to 54	1	1	2	2	7	7	3	0	0	0	23
55 to 59	2	1	0	3	0	3	2	0	1	0	12
60 to 64	0	1	1	1	0	0	0	0	0	1	4
65 to 69	0	0	0	0	0	0	0	0	0	0	0
70 & up	0	0	0	0	0	0	0	0	0	0	0
Total	24	92	58	60	55	21	6	0	2	1	319

#### **Average Compensation**

					Ser	vice					
Age	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up	Total
Under 20	0	0	0	0	0	0	0	0	0	0	0
20 to 25	46,233	54,562	0	0	0	0	0	0	0	0	52,341
25 to 29	47,704	59,710	75,747	0	0	0	0	0	0	0	58,899
30 to 34	63,981	67,601	76,470	81,419	0	0	0	0	0	0	72,313
35 to 39	48,152	58,623	71,000	88,167	80,275	0	0	0	0	0	76,505
40 to 44	0	66,296	76,303	75,442	81,553	81,321	0	0	0	0	77,540
45 to 49	0	86,822	82,191	81,754	86,911	101,654	139,638	0	90,160	0	90,484
50 to 54	85,446	90,160	78,293	69,765	72,039	87,237	88,503	0	0	0	80,529
55 to 59	85,446	124,807	0	65,221	0	73,438	89,207	0	92,734	0	81,902
60 to 64	0	85,469	139,638	66,196	0	0	0	0	0	226,472	129,444
65 to 69	0	0	0	0	0	0	0	0	0	0	0
70 & up	0	0	0	0	0	0	0	0	0	0	0
Total	54,230	63,767	76,489	81,229	81,302	91,850	97,260	0	91,447	226,472	74,832



		Service	<b>Retired Be</b>	nefits		
	Gen	<u>eral</u>	<u>Saf</u>	<u>ety</u>	<u>To</u>	<u>tal</u>
		Annual		Annual		Annual
<b>Current Age</b>	Number	Average	Number	Average	Number	Average
		Benefit		Benefit		Benefit
0-24	0	\$0	0	\$0	0	\$0
25-29	0	\$0	0	\$0	0	\$0
30-34	0	\$0	0	\$0	0	\$0
35-39	0	\$0	0	\$0	0	\$0
40-44	0	\$0	1	\$38,588	1	\$38,588
45-49	0	\$0	5	\$49,655	5	\$49,655
50-54	17	\$36,567	29	\$63,759	46	\$53,710
55-59	130	\$34,238	33	\$54,022	163	\$38,244
60-64	274	\$37,279	46	\$49,174	320	\$38,989
65-69	376	\$37,048	28	\$41,206	404	\$37,336
70-74	396	\$41,390	44	\$56,516	440	\$42,903
75-79	281	\$33,014	22	\$39,108	303	\$33,457
80-84	143	\$26,533	9	\$43,078	152	\$27,513
85-89	77	\$25,427	3	\$45,503	80	\$26,179
90-94	25	\$24,683	2	\$33,247	27	\$25,318
95+	9	\$15,632	1	\$65,519	10	\$20,621
All Ages	1,728	\$35,529	223	\$50,842	1,951	\$37,279

		Duty D	isabled Ber	nefits		
	Gen	<u>eral</u>	<u>Saf</u>	<u>ety</u>	<u>To</u>	<u>tal</u>
		Annual		Annual		Annual
<b>Current Age</b>	Number	Average	Number	Average	Number	Average
		Benefit		Benefit		Benefit
0-24	0	\$0	0	\$0	0	\$0
25-29	0	\$0	0	\$0	0	\$0
30-34	1	\$26,458	0	\$0	1	\$26,458
35-39	0	\$0	2	\$29,039	2	\$29,039
40-44	1	\$27,030	9	\$23,580	10	\$23,925
45-49	1	\$48,149	8	\$31,050	9	\$32,950
50-54	2	\$26,602	4	\$55,300	6	\$45,734
55-59	4	\$42,312	13	\$44,633	17	\$44,087
60-64	8	\$25,410	8	\$22,022	16	\$23,716
65-69	5	\$27,661	18	\$32,982	23	\$31,826
70-74	12	\$29,779	14	\$45,771	26	\$38,390
75-79	9	\$23,842	8	\$37,798	17	\$30,409
80-84	2	\$38,632	7	\$36,993	9	\$37,357
85-89	2	\$19,339	0	\$0	2	\$19,339
90-94	2	\$26,376	0	\$0	2	\$26,376
95+	0	\$0	0	\$0	0	\$0
All Ages	49	\$28,700	91	\$36,177	140	\$33,560



		Non-Duty	Disabled H	Benefits		
	Gen	eral	Saf	<u>ety</u>	<u>To</u>	<u>tal</u>
		Annual		Annual		Annual
<b>Current Age</b>	Number	Average	Number	Average	Number	Average
		Benefit		Benefit		Benefit
0-24	0	\$0	0	\$0	0	\$0
25-20	0	\$0	0	\$0	0	\$0
30-34	0	\$0	0	\$0	0	\$0
35-39	1	\$14,887	0	\$0	1	\$14,887
40-44	0	\$0	0	\$0	0	\$0
45-49	5	\$15,238	0	\$0	5	\$15,238
50-54	1	\$15,351	1	\$32,417	2	\$23,884
55-59	2	\$17,197	0	\$0	2	\$17,197
60-64	7	\$18,795	0	\$0	7	\$18,795
65-69	8	\$17,130	0	\$0	8	\$17,130
70-74	5	\$16,321	2	\$19,167	7	\$17,134
75-79	7	\$15,589	0	\$0	7	\$15,589
80-84	6	\$21,099	0	\$0	6	\$21,099
85-89	2	\$17,835	0	\$0	2	\$17,835
90-94	1	\$23,834	0	\$0	1	\$23,834
95+	0	\$0	0	\$0	0	\$0
All Ages	45	\$17,472	3	\$23,584	48	\$17,854

	Survi	ving Benef	iciary & Q	DRO Benef	fits	
	<u>Gen</u>	<u>eral</u>	Saf	<u>ety</u>	<u>To</u>	<u>tal</u>
		Annual		Annual		Annual
<b>Current Age</b>	Number	Average	Number	Average	Number	Average
		Benefit		Benefit		Benefit
0-24	1	\$14,577	0	\$0	1	\$14,577
25-29	0	\$0	0	\$0	0	\$0
30-34	1	\$1,517	0	\$0	1	\$1,517
35-39	1	\$12,809	0	\$0	1	\$12,809
40-44	1	\$27,652	1	\$36,028	2	\$31,840
45-49	7	\$7,542	2	\$36,623	9	\$14,005
50-54	4	\$5,900	2	\$10,761	6	\$7,521
55-59	13	\$19,664	6	\$7,307	19	\$15,762
60-64	24	\$13,655	7	\$22,954	31	\$15,754
65-69	18	\$15,758	6	\$30,157	24	\$19,358
70-74	45	\$22,729	16	\$40,925	61	\$27,501
75-79	37	\$23,228	12	\$25,769	49	\$23,850
80-84	46	\$14,667	11	\$27,619	57	\$17,167
85-89	37	\$19,800	5	\$28,086	42	\$20,787
90-94	13	\$16,587	1	\$29,012	14	\$17,474
95+	10	\$22,895	0	\$0	10	\$22,895
All Ages	258	\$18,349	69	\$28,312	327	\$20,451



# APPENDIX B – STATEMENT OF CURRENT ACTUARIAL ASSUMPTIONS AND METHODS

The assumptions and methods used in the actuarial valuation reflect the results of an experience study performed by Cheiron covering the period from July 1, 2016 through June 30, 2019 and adopted by the Board at their December 12, 2019 meeting. More details on the rationale for the demographic and economic assumptions can be found in the experience analysis dated February 2020. Subsequently, the Board adopted a reduction of the discount rate from 7.00% to 6.75% at the September 23, 2021 meeting.

# **A. Actuarial Assumptions**

# 1. Rate of Return

Assets are assumed to earn 6.75% net of investment expenses.

# 2. Administrative Expenses

Administrative expenses are assumed to be \$2.489 million for the next year to be allocated between the employer and employees based on each group's share of the non-expense related contributions. Administrative expenses in future years are expected to increase with the Consumer Price Index (CPI).

# 3. Cost of Living

The cost of living as measured by the Consumer Price Index (CPI) will increase at the rate of 2.50% per year.

# 4. Post Retirement COLA

Benefits are assumed to increase after retirement at the rate of 2.40% per year for Tier 1 members.

# 5. Increases in Pay

Wage inflation component: 2.75% Additional longevity and promotion component:

Years of			Years of		
Service	General	Safety	Service	General	Safety
0	7.00%	8.50%	11	2.50%	1.00%
1	6.50%	7.50%	12	2.25%	1.00%
2	6.00%	6.50%	13	2.00%	1.00%
3	5.50%	5.50%	14	1.85%	1.00%
4	5.00%	4.50%	15	1.70%	1.00%
5	4.50%	3.50%	16	1.55%	1.00%
6	4.00%	3.00%	17	1.40%	1.00%
7	3.50%	2.50%	18	1.25%	1.00%
8	3.25%	2.00%	19	1.10%	1.00%
9	3.00%	1.50%	20+	1.00%	1.00%
10	2.75%	1.00%			



# APPENDIX B – STATEMENT OF CURRENT ACTUARIAL ASSUMPTIONS AND METHODS

### 6. Final Average Compensation Load

None

# 7. Family Composition

55% of female General members, 75% of male General members and 85% of Safety members are assumed to be married at retirement. Male members are assumed to be three years older than their spouses are and female members are assumed to be two years younger than their spouses are.

# 8. Rates of Mortality

Mortality rates for actives, retirees, disabled members, beneficiaries, terminated vesteds, and reciprocal transfers are based on the sex-distinct employee and annuitant mortality tables as described below. Future mortality improvements are reflected by applying the SOA MP-2019 projection scale on a generational basis from the base year of 2009 for the CalPERS tables and the base year of 2010 for the Below Median Safety member Pub-2010 tables.

Category	Base Me	ortality Table
	General	Safety
	CalPERS 2009 Healthy	1.05 times the 2010 Public Safety
Healthy Annuitant	Annuitant Mortality Table	Below Median Mortality Table for
		Healthy Retirees
Duty Disabled	CalPERS 2009 Industrial	CalPERS 2009 Industrial Disability
Annuitants	Disability Mortality Table	Mortality Table
Non-Duty Disabled	CalPERS 2009 Non-Industrial	CalPERS 2009 Non-Industrial
Annuitant	Disability Mortality Table	Disability Mortality Table
	CalPERS 2009 Non-Industrial	2010 Public Safety Below Median
Active Employees	Employees Mortality Table	Mortality Table for Healthy
		Employees
Actives, Line of	N/A	CalPERS 2009 Industrial Employees
Duty (Safety only)		Mortality Table

For determining mortality rates for future disabled members, 50% of future General disabilities are assumed to be duty-related and 50% are assumed to be non-duty related. 100% of future Safety disabilities are assumed to be duty-related.



### APPENDIX B – STATEMENT OF CURRENT ACTUARIAL ASSUMPTIONS AND METHODS

# 9. Rates of Termination

Sample rates of termination<sup>1</sup> are shown in the following table.

Years of Service	General Male	General Female	Safety
0	20.0%	20.0%	21.0%
5	8.2%	8.2%	6.5%
10	4.5%	4.5%	4.75%
15	4.5%	3.0%	3.5%
20	4.5%	3.0%	0.0%
25	4.5%	3.0%	0.0%
30	0.0%	0.0%	0.0%

<sup>1</sup> *Termination rates do not apply once a member is eligible for retirement.* 

There are three types of terminations: withdrawals, reciprocal transfers, and vested terminations. Rates of withdrawal apply to active Members who terminate their employment and withdraw their member contributions, forfeiting entitlement to future Plan benefits. Rates of reciprocal transfer are for members who leave their member contributions on deposit and engage in employment covered by a pension plan with a reciprocal relationship with MercedCERA. Finally, rates of vested termination apply to active Members who terminate their employment and leave their member contributions on deposit with the Plan.

The table below shows the percentages of total terminations falling into these categories.

		Years of Service							
		General				Safety			
	0-4	5-9	10-14	15+	0-4	5-9	10+		
Withdrawals	92.5%	30.0%	20.0%	5.0%	92.5%	25.0%	15.0%		
Transfers	7.5%	35.0%	40.0%	47.5%	7.5%	50.0%	56.7%		
Vested Terminations	0.0%	35.0%	40.0%	47.5%	0.0%	25.0%	28.3%		

Vested terminated General Members are assumed to begin receiving benefits at age 60; Vested terminated Safety Members are assumed to begin receiving benefits at age 51. Future reciprocal transfer General members are assumed to begin receiving benefits at age 61; future reciprocal transfer Safety members are assumed to begin receiving benefits at age 57. Current reciprocal transfer members are assumed to begin receiving benefits based on the probabilities of retirement applied to the active members.

Future reciprocal transfers' pay growth is assumed to be 3.75% while employed by a reciprocal employer. Current reciprocal transfers' pay growth is assumed to increase according to the assumptions applied to the active members until the assumed retirement age.



# APPENDIX B – STATEMENT OF CURRENT ACTUARIAL ASSUMPTIONS AND METHODS

# 10. Rates of Retirement

Rates of retirement are based on age and service according to the following table.

	General			Safety			
Y	ears of Servic	e	Years of Service				
Age	10 – 29	30+	Age	10 – 19	20+		
50	10.00%	20.00%	40	0.00%	1.50%		
51	10.00%	20.00%	41	0.00%	1.50%		
52	10.00%	20.00%	42	0.00%	1.50%		
53	10.00%	20.00%	43	0.00%	1.50%		
54	10.00%	20.00%	44	0.00%	1.50%		
55	10.00%	25.00%	45	0.00%	1.50%		
56	10.00%	25.00%	46	0.00%	5.00%		
57	10.00%	30.00%	47	0.00%	10.00%		
58	15.00%	35.00%	48	0.00%	15.00%		
59	20.00%	35.00%	49	0.00%	20.00%		
60	20.00%	35.00%	50	15.00%	20.00%		
61	20.00%	35.00%	51	7.50%	20.00%		
62	20.00%	35.00%	52	7.50%	20.00%		
63	20.00%	35.00%	53	7.50%	20.00%		
64	20.00%	35.00%	54	20.00%	20.00%		
65	35.00%	35.00%	55	30.00%	30.00%		
66	35.00%	35.00%	56	30.00%	30.00%		
67	35.00%	35.00%	57	30.00%	30.00%		
68	35.00%	35.00%	58	30.00%	30.00%		
69	35.00%	35.00%	59	30.00%	30.00%		
70+	100.00%	100.00%	60	100.00%	100.00%		



### APPENDIX B – STATEMENT OF CURRENT ACTUARIAL ASSUMPTIONS AND METHODS

# 11. Rates of Disability

Sample disability rates of active participants are provided in the table.

	Ger	ieral	Safety		
Age	Service- Connected	Non-Service Connected <sup>1</sup>	Service- Connected	Non-Service Connected <sup>1</sup>	
20	0.0165%	0.0165%	0.0000%	0.0050%	
25	0.0165%	0.0165%	0.0825%	0.0050%	
30	0.0190%	0.0190%	0.2380%	0.0100%	
35	0.0390%	0.0390%	0.3940%	0.0150%	
40	0.0806%	0.0806%	0.5500%	0.0200%	
45	0.1447%	0.1447%	0.7060%	0.0250%	
50	0.1829%	0.1829%	0.9230%	0.0400%	
55	0.1442%	0.1442%	2.3925%	0.0650%	
60	0.1196%	0.1196%	3.0120%	0.1000%	
65	0.1196%	0.1196%	3.6385%	0.1000%	

<sup>1</sup>*Rates are applied once members have at least five years of service.* 

# 12. Member Contribution Balance Crediting Rate

4.75% (2.00% less than the assumed rate of return of 6.75%).

# 13. Changes Since Last Valuation

The discount rate was reduced from 7.00% to 6.75%.



# APPENDIX B – STATEMENT OF CURRENT ACTUARIAL ASSUMPTIONS AND METHODS

# **B.** Actuarial Methods

# 1. Actuarial Funding Method

The Entry Age Normal actuarial funding method was used for active employees, whereby the normal cost is computed as the level annual percentage of pay required to fund the retirement benefits between each Member's date of hire and assumed retirement. The Actuarial Liability is the difference between the Present Value of Future Benefits and the Present Value of Future Normal Cost. The Unfunded Actuarial Liability is the difference between the Actuarial Liability and the Actuarial Value of Assets.

The UAL (or Surplus Funding) is amortized as a percentage of the projected salaries of present and future members of MercedCERA.

- Effective with the June 30, 2013 valuation, the UAL as of June 30, 2013 is amortized over a closed 16-year period. Effective with the June 30, 2019 valuation, 15% of the outstanding balance as of June 30, 2019 of the June 30, 2013 UAL amortization base is carved out as a separate base and amortized over a closed 14-year period as a level percentage of payroll. The remaining 85% is amortized over a closed 14-year period, with 10 years of level payments as a percentage of payroll, and a four-year ramp down at the end of the period.
- Effective with the June 30, 2014 valuation, any new sources of UAL due to actuarial gains and losses or method changes is amortized over a closed 24-year period, with five-year ramp up period at the beginning of the period, a four-year ramp down at the end of the period, and 15 years of level payments as a percentage of payroll.
- Assumption changes will be amortized over a closed 22-year period, with a threeyear ramp up period, two-year ramp down period, and 17 years of level payments as a percentage of payroll. This method is a type of direct rate smoothing method.

# 2. Asset Valuation Method

As of June 30, 2014, the Market Value of Assets is used to determine the Plan's UAL.

# 3. Changes Since Last Valuation

None



### **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

### A. Definitions

Compensation: Compensation means the cash remuneration for services paid by the employer. It includes base pay and certain differential, incentive, and special pay allowances defined by the Board of Retirement. Overtime is excluded, with the exception of overtime paid under the Fair Labor Standards Act that is regular and recurring.

PEPRA: For members joining the Plan on and after January 1, 2013 (Tier 4 Members), only pensionable compensation up to the Social Security Taxable Wage Base (\$113,700 for 2013) will count for computing Plan benefits and employee contributions and employer contributions for those participating in Social Security. For those not participating in Social Security, the compensation cap is 120% of the Taxable Wage Base (\$136,440 for 2013.) In future years, the cap on pensionable compensation will increase with the increase in the CPI-U, rather than the increase in the Taxable Wage Base. In addition, it is possible that some sources of compensation, such as any payments deemed to be terminal or special pays, may be excluded from benefit and contribution computations for Tier 4 Members.

Credited Service: In general, Credited Service is earned for the period during which Member Contributions are paid. One year of service credit is earned for each 2,080 hours worked (not including overtime), not to exceed one year of service per year.

> Temporary service for which the Member was not credited, or service for which the Member withdrew his or her Member Contributions, may be purchased by paying or repaying the Member Contributions with interest. The categories of services for which credit may be purchased are listed below:

> Prior Part-Time Service: If a Member worked for an employer within the Association on a part-time or 'extra help' basis before his membership in the Retirement Association, the Member may buyback this service.

Intermittent Part-Time Service.

Prior Full-Time Service: Member may buyback full-time service that may have been cashed out upon termination.

Leave of Absence (Including Absence with State Disability or Worker's Compensation): No unpaid leave of absence can be bought back except for absence due to medical reasons up to one year.



# **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

Public Service: Members may purchase service credit for prior service in the following public agencies: Federal Civil Service, Military Service, and some public employers in California. This service is only eligible for purchase when the Board of Supervisors opens the window for purchase.

Military Time: Members who resign or obtain a leave of absence to enter the military may purchase service credit for the period of military service. Members must re-enter employment within one year of terminating military service to be eligible to purchase service.

At retirement, Members have the option to convert 100% of sick leave time into retirement years of service credit. Unrepresented Management and Unit 7 will instead have some or all of their sick leave contributed to the Post Employment Health Plan.

Final

Compensation: For Tier 1 Members, Final Compensation means the highest average Compensation earned during any 26 consecutive pay periods of the Member's employment. For Tier 2 and Tier 3 Members, Final Compensation means the highest average Compensation earned during any 78 consecutive pay periods of the Member's employment.

In the prior valuation, the following compensation was included in the Final Compensation computation for some members:

- Loyalty Bonus
- Up to 160 hours of vacation payoff
- Sick Leave sold back during 25<sup>th</sup> pay period
- Vacation sold back during 25<sup>th</sup> pay period (management only)

The vacation payoff amounts were not included in the Final Compensation computation for members of Tier 3R (Courts Tier 2R) or Tier 4.

Subsequent to the valuation date, the California State Supreme Court issued a decision that will result in the removal these pay elements from Final Compensation for all members.

For Tier 4 Members, highest average Compensation will be based on the highest 36 consecutive months of the Member's employment.

General Member: Any Member who is not a Safety Member is a General Member.

Public Service: During designated periods of time authorized by the County Board of Supervisors, Members may elect to purchase Public Service for time spent while employed in another recognized public agency. The public agency must have a reciprocal agreement with the Plan or be one of several



# **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

specified municipalities, counties, special districts, or State and Federal agencies. Public Service cannot be purchased if it is used for eligibility for another pension.

The cost to purchase Public Service is twice the Member Contributions and interest applicable for the period of time purchased. Public Service is used to compute benefits but does not count toward eligibility for benefits or vesting.

Safety Member: Any sworn Member engaged in law enforcement or as a probation officer is a Safety Member.

# **B.** Membership

Eligibility: All full-time and variable-shift permanent employees of Merced County and other participating employers become Members on their first date of service. Membership is mandatory; only elected officials and those entering employment at age 60 or older who are not reciprocal members of another system may choose not to participate.

> PEPRA: A New Member is any Member joining the Plan for the first time on or after January 1, 2013. Employees who transfer from and are eligible for reciprocity with another public employer will not be Tier 4 Members if their service in the reciprocal system was under a pre-PEPRA tier. Employees who were Members of MercedCERA prior to January 1, 2013, experienced a break in service of more than six months, and then were reemployed by a *different* MercedCERA-participating employer on or after January 1, 2013 will be considered Tier 4 Members for all subsequent service.

Member

Contributions: Each Member contributes a percentage of Compensation to the Plan through a pre-tax payroll deduction. The percentage contributed depends on the Member's age upon joining the Plan. Complete Rates are shown in Appendix D.

Members covered by Social Security have their contributions reduced by one-third on the first \$161.54 of biweekly Compensation. General Members who joined the Plan prior to March 7, 1973, and who have earned 30 years of Credited Service do not contribute; Safety Members do not contribute after earning 30 years of Credited Service.

PEPRA: Tier 4 Members must contribute half of the normal cost of the Plan. Contributions for these Members will be based on the Normal Cost associated with their benefits; General and Safety members will pay different Rates.



# **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

Tier 4 Members will pay a single contribution rate, not a rate based on entry age. All Tier 4 Members are expected to continue contributing after earning 30 years of service.

Interest is credited semi-annually to each Member's accumulated contributions. The crediting rate is set by the Board, and will fluctuate between zero and two percent less than the assumed rate of return (currently 6.75% - 2.00% = 4.75%), based in part on the investment earnings during that period.

### C. Service Retirement

Eligibility: Tier 1 General Members are eligible to retire at age 50 if they have earned 10 years of Credited Service. Tier 1 General Members hired prior to December 31, 1978, may retire upon reaching age 65 with no service requirement.

Tier 2 and Tier 3 General Members are eligible to retire at age 55 if they have earned 10 years of Credited Service or upon reaching age 70 with no service requirement.

Alternatively, all Tier 1, 2, and 3 General Members are eligible to retire at any age after having earned 30 years of Credited Service, or upon reaching age 70 with no service requirement.

Safety Members are eligible to retire at age 50 if they have earned 10 years of Credited Service. Alternatively, Safety Members are eligible to retire at any age after having earned 20 years of Credited Service, or upon reaching age 70 with no service requirement. All Tier 1, 2, and 3 Safety Members hired prior to December 31, 1978, may retire upon reaching age 65 with no service requirement.

PEPRA: Tier 4 General Members are eligible to retire upon attaining age 52 and completing five or more years of service. Tier 4 Safety Members are eligible to retire upon attaining age 50 and completing five or more years of service. Tier 4 Members are eligible to retire, regardless of service, after attaining age 70.

Benefit Amount: The Service Retirement Benefit payable to the Member is equal to the Member's Final Compensation multiplied by credited service, the benefit factor from Table 1, and the age factor from Table 2 corresponding to the Member's code section. The appropriate code sections for each group are listed in Table 1. For General Members in the Merced County Cemetery District and those in Deferred Inactive Reciprocity status prior to March 15, 2005, benefits are calculated using the formula in Government Code Section 31676.11 or 31676.1.



### **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

For Tiers 1, 2, and 3, the percentage of Final Compensation may not exceed 100%. For those members integrated with Social Security, Retirement Benefits based on the first \$350 of monthly Final Average Compensation are reduced by one-third.

### Table 1:

	Open					Тор	
Group	or Closed	FAP	Max COLA	Code Section	Description	Retirement Factor Age	Benefit Factor
General Tier 1	Closed	1	3	31676.17	3% at 60	60	2.00%
General Tier 2	Closed <sup>1</sup>	3	0	31676.17	3% at 60	60	2.00%
General Tier 2 (Cemetery)	Closed <sup>1</sup>	3	0	31676.11	2% at 58 1/2	65	1.67%
General Tier 3	Closed <sup>1</sup>	3	0	31676.1	2.43% at 65	65	1.67%
General Tier 4	Open	3	0	7522.20(a)	PEPRA	67	1.00%
Safety Tier 1	Closed	1	3	31664.1	3% at 50	50	3.00%
Safety Tier 2	Closed	3	0	31664.1	3% at 50	50	3.00%
Safety Tier 3	Closed <sup>1</sup>	3	0	31664	2% at 50	55	2.00%
Safety Tier 4	Open	3	0	7522.25(d)	PEPRA	57	1.00%

<sup>1</sup> Open for reciprocal members.



### **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

#### Table 2:

	General 3% @ 60 CERL:	General 2% @ 58 1/2 CERL: 21(5)(11)	General 2.43% @ 65 CERL: 21(7) 1	General PEPRA GC:	Safety 3% @ 50 CERL:	Safety 2% @ 50 CERL:	Safety PEPRA GC:
Age	31676.17	31676.11	31676.1	7522.20(a)	31664.1	31664	7522.25(d)
41	N/A	N/A	N/A	N/A	0.6258	0.6258	N/A
42	N/A	N/A	N/A	N/A	0.6625	0.6625	N/A
43	N/A	N/A	N/A	N/A	0.7004	0.7004	N/A
44	N/A	N/A	N/A	N/A	0.7397	0.7397	N/A
45	N/A	N/A	N/A	N/A	0.7805	0.7805	N/A
46	N/A	N/A	N/A	N/A	0.8226	0.8226	N/A
47	N/A	N/A	N/A	N/A	0.8678	0.8678	N/A
48	N/A	N/A	N/A	N/A	0.9085	0.9085	N/A
49	N/A	N/A	N/A	N/A	0.9522	0.9522	N/A
50	1.0000	0.7454	0.7091	N/A	1.0000	1.0000	2.0000
51	1.0500	0.7882	0.7457	N/A	1.0000	1.0516	2.1000
52	1.1000	0.8346	0.7816	1.0000	1.0000	1.1078	2.2000
53	1.1500	0.8850	0.8181	1.1000	1.0000	1.1692	2.3000
54	1.2000	0.9399	0.8556	1.2000	1.0000	1.2366	2.4000
55	1.2500	1.0000	0.8954	1.3000	1.0000	1.3099	2.5000
56	1.3000	1.0447	0.9382	1.4000	1.0000	1.3099	2.6000
57	1.3500	1.1048	0.9846	1.5000	1.0000	1.3099	2.7000
58	1.4000	1.1686	1.0350	1.6000	1.0000	1.3099	2.7000
59	1.4500	1.2365	1.0899	1.7000	1.0000	1.3099	2.7000
60	1.5000	1.3093	1.1500	1.8000	1.0000	1.3099	2.7000
61	1.5000	1.3608	1.1947	1.9000	1.0000	1.3099	2.7000
62	1.5000	1.4123	1.2548	2.0000	1.0000	1.3099	2.7000
63	1.5000	1.4638	1.3186	2.1000	1.0000	1.3099	2.7000
64	1.5000	1.5153	1.3865	2.2000	1.0000	1.3099	2.7000
65	1.5000	1.5668	1.4593	2.3000	1.0000	1.3099	2.7000
66	1.5000	1.5668	1.4593	2.4000	1.0000	1.3099	2.7000
67	1.5000	1.5668	1.4593	2.5000	1.0000	1.3099	2.7000

Form of Benefit: The Service Retirement Benefit will be paid monthly beginning at retirement and for the life of the Member. If the member selects the unmodified benefit form, in the event of the Member's death 60% of the benefit will continue for the life of the Member's eligible spouse, domestic partner, or to the age of majority of dependent minor children if there is no eligible spouse or domestic partner. To be eligible to receive this benefit, a surviving spouse or domestic partner must be married or state-registered at least one year prior to retirement. In the event there is no eligible surviving spouse, domestic partner, or minor children, any unpaid remainder of the Member's accumulated contributions will be paid to the Member's designated beneficiary.

Actuarially equivalent optional benefit forms are also available.



# **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

Annually on April 1, Tier 1 benefits are increased to reflect increases in the CPI for the San Francisco Bay Area. Annual increases may not exceed 3%, but CPI increases in excess of 3% are "banked" and used for future increases when the CPI increases by less than 3%.

A lump sum benefit of \$3,000 will be payable upon the death of a retired member.

# **D.** Service-Connected Disability

- Eligibility: Members are eligible for Service-Connected Disability Retirement benefits at any age if they are permanently disabled as a result of injuries or illness sustained in the line of duty.
- Benefit Amount: The Service-Connected Disability Retirement Benefit payable to Members is equal to the greater of 50% of their Final Compensation or – if the Member is eligible at disability for a Service Retirement Benefit – the Service Retirement Benefit accrued on the date of disability.

Members who return to work at a different position with lower pay may receive a Supplemental Disability Allowance that, when added to their new pay, may bring the Member's total income up to the current pay for his or her position at the time of disability. The Supplemental Disability Allowance may not exceed the Service-Connected Disability Retirement benefit.

Form of Benefit: The Service-Connected Disability Retirement Benefit will be paid monthly beginning at the effective date of disability retirement and for the life of the Member; in the event of the Member's death, 100% of the benefit will continue for the life of the Member's eligible spouse, domestic partner, or to the age of majority of dependent minor children if there is no eligible spouse or domestic partner. In the event there is no eligible surviving spouse, domestic partner, or minor children, any unpaid remainder of the Member's accumulated contributions will be paid to the Member's designated beneficiary.

Actuarially equivalent optional benefit forms are also available.

Annually on April 1, Tier 1 benefits are increased to reflect increases in the CPI for the San Francisco Bay Area. Annual increases may not exceed 3%, but CPI increases in excess of 3% are "banked" and used for future increases when the CPI increases by less than 3%.

A lump sum benefit of \$3,000 will be payable upon the death of a retired member.



# **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

### E. Non Service-Connected Disability

- Eligibility: Members are eligible for Non Service-Connected Disability Retirement benefits if they are permanently disabled at any age after earning five years of Credited Service or after becoming eligible for a deferred vested benefit.
- Benefit Amount: The Non Service-Connected Disability Retirement Benefit payable to General Members is equal to the greatest of:
  - 1.5% of Final Compensation at disability multiplied by years of Credited Service at disability,
  - 1.5% of Final Compensation at disability multiplied by years of Credited Service projected to age 65, but not to exceed one-third of Final Compensation, or
  - If the Member is eligible at disability for a Service Retirement Benefit, the Service Retirement Benefit accrued on the date of disability.

The Non Service-Connected Disability Retirement Benefit payable to Safety Members is equal to the greatest of:

- 1.8% of Final Compensation at disability multiplied by years of Credited Service at disability,
- 1.8% of Final Compensation at disability multiplied by years of Credited Service projected to age 55, but not to exceed one-third of Final Compensation, or
- If the Member is eligible at disability for a Service Retirement Benefit, the Service Retirement Benefit accrued on the date of disability.

Members who return to work at a different position with lower pay may receive a Supplemental Disability Allowance that, when added to their new pay, may bring the Member's total income up to the current pay for his or her position at the time of disability. The Supplemental Disability Allowance may not exceed the Non Service-Connected Disability Retirement benefit.



# **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

Form of Benefit: The Non Service-Connected Disability Retirement Benefit will be paid monthly beginning at the effective date of disability retirement, and for the life of the Member; in the event of the Member's death, 60% of the benefit will continue for the life of the Member's eligible spouse, domestic partner, or to the age of majority of dependent minor children if there is no spouse. In the event there is no eligible surviving spouse, domestic partner, or minor children, any unpaid remainder of the Member's accumulated contributions will be paid to the Member's designated beneficiary.

Actuarially equivalent optional benefit forms are also available.

Annually on April 1, Tier 1 benefits are increased to reflect increases in the CPI for the San Francisco Bay Area. Annual increases may not exceed 3%, but CPI increases in excess of 3% are "banked" and used for future increases when the CPI increases by less than 3%.

A lump sum benefit of \$3,000 will be payable upon the death of a retired member.

### F. Service-Connected Death

- Eligibility: A Member's survivors are eligible to receive Service-Connected Death benefits if the Member's death resulted from injury or illness sustained in connection with the Member's duties.
- Benefit Amount: The Service-Connected Death benefit payable to an eligible surviving spouse, domestic partner, or minor children will be 50% of the Member's Final Compensation.

Furthermore, for Safety Members only, there will be an additional lump sum benefit of 12 months of pay at the time of death. An additional benefit of 25% of the above basic benefit will be paid for the first minor child, 15% for the second, and 10% for the third.

Form of Benefit: The Service-Connected Death Benefit will be paid monthly beginning at the Member's death and for the life of the eligible surviving spouse, domestic partner, or to the age of majority of dependent minor children if there is no eligible surviving spouse or domestic partner.

Annually on April 1, Tier 1 benefits are increased to reflect increases in the CPI for the San Francisco Bay Area. Annual increases may not exceed 3%, but CPI increases in excess of 3% are "banked" and used for future increases when the CPI increases by less than 3%.



### **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

### G. Non Service-Connected Death

- Eligibility: A Member's survivors are eligible to receive Non Service-Connected Death benefits if the Member's death arose from causes unrelated to the Member's duties.
- Benefit Amount: In the event the Member had earned fewer than five years of Credited Service and has no or insufficient reciprocity service from another system, the Non Service-Connected Death benefit will be a refund of the Member's accumulated contributions with interest plus a payment of one month of Final Compensation for each year of Credited Service, not to exceed six months.

In the event the Member had earned five or more years of Credited Service, the Non Service-Connected Death benefit payable to an eligible surviving spouse, domestic partner, or minor children will be 60% of the amount the Member would have received as a Non Service-Connected Disability Retirement Benefit on the date of death.

Form of Benefit: For Members who had earned fewer than five years of Credited Service at death, the benefit will be paid as a lump sum.

For Members with five or more years of Credited Service, the Non Service-Connected Death Benefit will be paid monthly beginning at the Member's death and for the life of the eligible surviving spouse, domestic partner, or to the age of majority of dependent minor children if there is no eligible spouse or domestic partner.

Annually on April 1, Tier 1 benefits are increased to reflect increases in the CPI for the San Francisco Bay Area. Annual increases may not exceed 3%, but CPI increases in excess of 3% are "banked" and used for future increases when the CPI increases by less than 3%.

### H. Withdrawal Benefit

- Eligibility: A Member is eligible for a Withdrawal Benefit upon termination of employment.
- Benefit Amount: The Withdrawal Benefit is a refund of the Member's accumulated Contributions with interest. Upon receipt of the Withdrawal Benefit, the Member forfeits all Credited Service.
- Form of Benefit: The Withdrawal Benefit is paid in a lump sum upon election by the Member.



### **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

### I. Deferred Vested Benefit

- Eligibility: A Member is eligible for a Deferred Vested Benefit upon termination of employment after earning five years of Credited Service, including reciprocity service from another system. The Member must leave his or her Member Contributions with interest on deposit with the Plan.
- Benefit Amount: The Deferred Vested Benefit is computed in the same manner as the Service Retirement Benefit, but it is based on Credited Service and Final Compensation on the date of termination.
- Form of Benefit: The Deferred Vested Benefit will be paid monthly beginning at retirement and for the life of the Member; in the event of the Member's death, 60% of the benefit will continue for the life of the Member's eligible surviving spouse, domestic partner, or to the age of majority of dependent minor children if there is no eligible surviving spouse or domestic partner. In the event there is no eligible surviving spouse, domestic partner, or minor children, any unpaid remainder of the Member's accumulated contributions will be paid to the Member's designated beneficiary.

Actuarially equivalent optional benefit forms are also available.

Annually on April 1, Tier 1 benefits are increased to reflect increases in the CPI for the San Francisco Bay Area. Annual increases may not exceed 3%, but CPI increases in excess of 3% are "banked" and used for future increases when the CPI increases by less than 3%.

A lump sum benefit of \$3,000 will be payable upon the death of a retired member.

### J. Reciprocal Benefit

- Eligibility: A Member is eligible for a Reciprocal Benefit upon termination of employment and entry, within a specified period of time, into another retirement system recognized as a reciprocal system by the Plan. In addition, the Member must leave his or her Member Contributions with interest on deposit with the Plan.
- Benefit Amount: The Reciprocal Benefit is computed in the same manner as the Service Retirement Benefit, but it is based on Credited Service on the date of termination and Final Compensation on the date of retirement; Final Compensation is based on the highest of the Compensation earned under this Plan or the reciprocal plan.



### **APPENDIX C – SUMMARY OF PLAN PROVISIONS**

Form of Benefit: The Reciprocal Benefit will be paid monthly beginning at retirement and for the life of the Member; in the event of the Member's death, 60% of the benefit will continue for the life of the Member's eligible surviving spouse, domestic partner, or to the age of majority of dependent minor children if there is no eligible surviving spouse or domestic partner. In the event there is no eligible surviving spouse, domestic partner, or minor children, any unpaid remainder of the Member's accumulated contributions will be paid to the Member's designated beneficiary.

Actuarially equivalent optional benefit forms are also available.

Annually on April 1, Tier 1 benefits are increased to reflect increases in the CPI for the San Francisco Bay Area. Annual increases may not exceed 3%, but CPI increases in excess of 3% are "banked" and used for future increases when the CPI increases by less than 3%.

A lump sum benefit may be payable upon the death of a retired Member by the last system under which the Member's service was covered.

### K. Changes Since Last Valuation

None



# **APPENDIX D – MEMBER CONTRIBUTION RATES**

# **Contribution Rates**

Employee contribution rates vary by member Group and Tier. For some non-PEPRA members, the rates were updated since the issuance of the original valuation report in February 2020, to exclude the additional final average compensation load as a result of a California State Supreme Court decision. For PEPRA members, the rates were also re-computed, in accordance with the requirement that employees pay half of the total normal cost rate from the actuarial valuation. Rates for non-PEPRA members were updated to reflect the decrease in the discount rate (from 7.00% to 6.75%). There was no change in the administrative expense load (3.20%) for all members this year.

# Non-PEPRA Members

- The basic rates are determined based on Government Code Section 31621.8 for General Tier 1 and Tier 2 members (31621.1 for Tier 2 members under benefit section 31676.11), 31621 for General Tier 3 members, and Section 31639.25 for Safety members. The COLA Rates for members in Tier 1 are determined based on 50% of the normal cost associated with the expected COLA benefits, including joint and survivor benefits, determined for each individual entry age.
- The rates are determined based on an interest rate of 6.75% per annum, an average salary increase of 2.75% per year (plus service-based increases for merit/longevity) and the healthy annuitant mortality tables used in the most recent valuation, projected using Projection Scale MP-2019 to 2043. The rates are blended based on a male/female weighting of 30% male / 70% female for General members, and 75% male / 25% female for Safety members.
- Effective with the June 30, 2013 valuation, an administrative expense load was added to the rates. The expense load added is currently 3.2%. This load was determined to account for the employees' share of the assumed administrative expense assumption, assuming the employer and employees would share administrative expenses in proportion to their overall share of the contributions. The load produces an average increase in the employee rates of approximately 0.28% of payroll.

### PEPRA Members

- Employee contribution rates are equal to half of the total normal cost rate from the actuarial valuation, determined separately for General and Safety. Due to the passage of SB13, contribution rates for PEPRA members are not rounded, and will be recomputed each year.
- An administrative expenses load of 3.2% was applied to the PEPRA rates.



# **APPENDIX D – MEMBER CONTRIBUTION RATES**

# **Current Year Contribution Rates (General Non-PEPRA):**

	Ba	ısic		e <u>r 1</u> DLA	To	otal	<u>Tic</u> Ba	er 2 isic		er <u>3</u> Isic
Entry Age	First \$350	Over \$350	First \$350	Over \$350	First \$350	Over \$350	First \$350	Over \$350	First \$350	Over \$350
16	5.56%	8.35%	1.58%	2.37%	7.14%	10.72%	5.37%	8.05%	3.87%	5.80%
17	5.56%	8.35%	1.58%	2.37%	7.14%	10.72%	5.37%	8.05%	3.87%	5.80%
18	5.56%	8.35%	1.58%	2.37%	7.14%	10.72%	5.37%	8.05%	3.87%	5.80%
19	5.56%	8.35%	1.58%	2.37%	7.14%	10.72%	5.37%	8.05%	3.87%	5.80%
20 21	5.56% 5.67%	8.35% 8.50%	1.58%	2.37% 2.45%	7.14%	10.72% 10.95%	5.37%	8.05%	3.87% 3.94%	5.80%
21 22	5.67% 5.77%	8.50% 8.66%	1.63% 1.68%	2.45% 2.52%	7.30% 7.45%	10.95%	5.46% 5.56%	8.19% 8.35%	3.94% 4.01%	5.91% 6.02%
22 23	5.88%	8.82%	1.08%	2.52%	7.60%	11.18%	5.67%	8.55% 8.50%	4.01%	6.13%
23 24	6.00%	8.99%	1.72%	2.66%	7.78%	11.65%	5.77%	8.66%	4.16%	6.24%
25	6.10%	9.15%	1.83%	2.75%	7.93%	11.90%	5.88%	8.82%	4.24%	6.36%
26	6.22%	9.33%	1.88%	2.82%	8.10%	12.15%	6.00%	8.99%	4.31%	6.47%
27	6.34%	9.50%	1.93%	2.89%	8.27%	12.39%	6.11%	9.16%	4.40%	6.59%
28	6.45%	9.68%	1.97%	2.95%	8.42%	12.63%	6.22%	9.34%	4.48%	6.72%
29	6.58%	9.88%	2.01%	3.02%	8.59%	12.90%	6.35%	9.52%	4.56%	6.84%
30	6.71%	10.06%	2.05%	3.09%	8.76%	13.15%	6.47%	9.70%	4.64%	6.97%
31	6.84%	10.27%	2.11%	3.16%	8.95%	13.43%	6.59%	9.90%	4.74%	7.10%
32	6.99%	10.47%	2.15%	3.22%	9.14%	13.69%	6.73%	10.09%	4.82%	7.23%
33	7.13%	10.69%	2.20%	3.29%	9.33%	13.98%	6.86%	10.30%	4.91%	7.37%
34	7.28%	10.91%	2.24%	3.36%	9.52%	14.27%	7.01%	10.51%	5.01%	7.51%
35	7.42%	11.14%	2.29%	3.44%	9.71%	14.58%	7.13%	10.70%	5.11%	7.66%
36 37	7.56% 7.71%	11.35% 11.57%	2.35% 2.40%	3.53% 3.61%	9.91%	14.88% 15.18%	7.27% 7.39%	10.90%	5.21% 5.31%	7.81% 7.97%
37	7.85%	11.37%	2.40% 2.47%	3.70%	10.11% 10.32%	15.18%	7.51%	11.08% 11.27%	5.42%	7.97% 8.13%
38 39	7.83%	11.78%	2.47%	3.80%	10.32%	15.77%	7.63%	11.27%	5.53%	8.13% 8.30%
40	8.11%	12.17%	2.59%	3.88%	10.70%	16.05%	7.74%	11.61%	5.63%	8.45%
41	8.24%	12.35%	2.62%	3.93%	10.86%	16.28%	7.83%	11.75%	5.74%	8.61%
42	8.35%	12.53%	2.64%	3.96%	10.99%	16.49%	7.94%	11.90%	5.83%	8.75%
43	8.45%	12.68%	2.66%	3.99%	11.11%	16.67%	8.01%	12.01%	5.93%	8.90%
44	8.56%	12.83%	2.67%	4.01%	11.23%	16.84%	8.08%	12.13%	6.02%	9.03%
45	8.64%	12.95%	2.68%	4.02%	11.32%	16.97%	8.14%	12.21%	6.11%	9.16%
46	8.70%	13.05%	2.69%	4.04%	11.39%	17.09%	8.18%	12.28%	6.19%	9.29%
47	8.77%	13.16%	2.69%	4.04%	11.46%	17.20%	8.20%	12.31%	6.26%	9.39%
48	8.80%	13.21%	2.68%	4.02%	11.48%	17.23%	8.20%	12.31%	6.33%	9.48%
49	8.82%	13.23%	2.65%	3.98%	11.47%	17.21%	8.18%	12.27%	6.38%	9.57%
50	8.80%	13.20%	2.61%	3.91%	11.41%	17.11%	8.12%	12.19%	6.43%	9.64%
51 52	8.76%	13.14% 13.02%	2.56%	3.84%	11.32%	16.98%	8.05%	12.07%	6.46%	9.69%
52 53	8.68% 8.59%	13.02% 12.88%	2.51% 2.46%	3.76% 3.68%	11.19% 11.05%	16.78% 16.56%	7.95% 8.19%	11.92% 12.29%	6.48% 6.48%	9.72% 9.72%
53 54	8.39% 8.45%	12.68%	2.40%	3.60%	10.85%	16.28%	8.19% 8.45%	12.29%	6.45%	9.72% 9.68%
55	8.38%	12.0370	2.34%	3.52%	10.8370	16.09%	8.38%	12.0370	6.41%	9.62%
56	8.30%	12.45%	2.26%	3.40%	10.7270	15.85%	8.30%	12.45%	6.35%	9.53%
57	8.20%	12.31%	2.18%	3.27%	10.38%	15.58%	8.20%	12.31%	6.27%	9.41%
58	8.11%	12.17%	2.12%	3.17%	10.23%	15.34%	8.11%	12.17%	6.47%	9.70%
59+	8.02%	12.02%	2.05%	3.08%	10.07%	15.10%	8.02%	12.02%	6.68%	10.02%



# **APPENDIX D – MEMBER CONTRIBUTION RATES**

# **Current Year Contribution Rates (Safety Non-PEPRA):**

			Tic	e <u>r 1</u>			Tier	<u>2 &amp; 3</u>
	Ba	isic	CO	<u>DLA</u>	To	otal	Ba	isic
Entry Age	First \$350	Over \$350	First \$350	Over \$350	First \$350	Over \$350	First \$350	Over \$350
20	5.89%	8.83%	2.40%	3.61%	8.29%	12.44%	5.69%	8.52%
21	6.00%	8.99%	2.47%	3.70%	8.47%	12.69%	5.78%	8.67%
22	6.10%	9.15%	2.53%	3.80%	8.63%	12.95%	5.88%	8.82%
23	6.20%	9.31%	2.60%	3.90%	8.80%	13.21%	5.99%	8.98%
24	6.32%	9.47%	2.66%	3.99%	8.98%	13.46%	6.09%	9.13%
25	6.43%	9.64%	2.73%	4.10%	9.16%	13.74%	6.19%	9.29%
26	6.53%	9.80%	2.80%	4.19%	9.33%	13.99%	6.31%	9.45%
27	6.66%	9.98%	2.85%	4.27%	9.51%	14.25%	6.41%	9.62%
28	6.78%	10.17%	2.90%	4.36%	9.68%	14.53%	6.53%	9.79%
29	6.89%	10.34%	2.94%	4.41%	9.83%	14.75%	6.65%	9.97%
30	7.03%	10.54%	2.95%	4.43%	9.98%	14.97%	6.77%	10.15%
31	7.15%	10.72%	3.00%	4.50%	10.15%	15.22%	6.89%	10.34%
32	7.29%	10.93%	3.04%	4.56%	10.33%	15.49%	7.03%	10.54%
33	7.42%	11.14%	3.09%	4.63%	10.51%	15.77%	7.15%	10.73%
34	7.56%	11.35%	3.14%	4.71%	10.70%	16.06%	7.30%	10.94%
35	7.72%	11.58%	3.22%	4.83%	10.94%	16.41%	7.44%	11.17%
36	7.87%	11.82%	3.29%	4.94%	11.16%	16.76%	7.60%	11.39%
37	8.05%	12.07%	3.37%	5.07%	11.42%	17.14%	7.76%	11.64%
38	8.23%	12.34%	3.47%	5.20%	11.70%	17.54%	7.92%	11.88%
39	8.42%	12.63%	3.56%	5.34%	11.98%	17.97%	8.07%	12.11%
40	8.60%	12.90%	3.64%	5.47%	12.24%	18.37%	8.19%	12.29%
41	8.75%	13.13%	3.65%	5.48%	12.40%	18.61%	8.31%	12.46%
42	8.88%	13.31%	3.70%	5.56%	12.58%	18.87%	8.39%	12.58%
43	8.99%	13.48%	3.77%	5.65%	12.76%	19.13%	8.43%	12.65%
44	9.07%	13.61%	3.83%	5.75%	12.90%	19.36%	8.44%	12.66%
45	9.10%	13.65%	3.87%	5.80%	12.97%	19.45%	8.39%	12.59%
46	9.08%	13.62%	3.89%	5.84%	12.97%	19.46%	8.30%	12.45%
47	9.00%	13.50%	3.93%	5.89%	12.93%	19.39%	8.15%	12.23%
48	8.86%	13.29%	3.99%	5.99%	12.85%	19.28%	8.41%	12.61%
49+	8.68%	13.01%	4.09%	6.13%	12.77%	19.14%	8.68%	13.01%



# **APPENDIX D – MEMBER CONTRIBUTION RATES**

# **Prior Year Contribution Rates (General Non-PEPRA):**

	<u>Tier 1</u> <u>Basic COLA Total</u>				To	ıtal	Tic Ba	er 2 Isic		er <u>3</u> Isic
Entry Age	First \$350	Over \$350	First \$350	Over \$350	First \$350	Over \$350	First \$350	Over \$350	First \$350	Over \$350
16	5.17%	7.75%	1.41%	2.13%	6.58%	9.88%	4.98%	7.47%	3.57%	5.36%
17	5.17%	7.75%	1.41%	2.13%	6.58%	9.88%	4.98%	7.47%	3.57%	5.36%
18	5.17%	7.75%	1.41%	2.13%	6.58%	9.88%	4.98%	7.47%	3.57%	5.36%
19	5.17%	7.75%	1.41%	2.13%	6.58%	9.88%	4.98%	7.47%	3.57%	5.36%
20	5.17%	7.75%	1.41%	2.13%	6.58%	9.88%	4.98%	7.47%	3.57%	5.36%
21	5.27%	7.91%	1.46%	2.19%	6.73%	10.10%	5.09%	7.63%	3.64%	5.46%
22	5.38%	8.07%	1.51%	2.26%	6.89%	10.33%	5.18%	7.77%	3.72%	5.57%
23	5.48%	8.23%	1.56%	2.33%	7.04%	10.56%	5.29%	7.94%	3.79%	5.68%
24	5.59%	8.39%	1.60%	2.40%	7.19%	10.79%	5.40%	8.09%	3.86%	5.79%
25	5.71%	8.57%	1.65%	2.48%	7.36%	11.05%	5.50%	8.26%	3.94%	5.91%
26	5.83%	8.74%	1.70%	2.55%	7.53%	11.29%	5.61%	8.42%	4.01%	6.03%
27	5.94%	8.92%	1.74%	2.62%	7.68%	11.54%	5.73%	8.60%	4.10%	6.15%
28 29	6.07% 6.19%	9.10% 9.29%	1.79% 1.83%	2.68% 2.75%	7.86% 8.02%	11.78% 12.04%	5.85% 5.98%	8.77% 8.96%	4.18% 4.26%	6.27%
29 30	6.33%	9.29% 9.48%	1.83%	2.75%	8.02% 8.21%	12.04%	5.98% 6.10%	8.96% 9.14%	4.20%	6.40% 6.52%
30	6.46%	9.48% 9.69%	1.88%	2.82%	8.38%	12.50%	6.22%	9.14%	4.34%	6.66%
31	6.59%	9.09%	1.92%	2.88%	8.56%	12.37%	6.36%	9.54% 9.54%	4.44%	6.79%
33	6.74%	10.11%	2.01%	3.02%	8.75%	13.13%	6.49%	9.74%	4.62%	6.94%
34	6.89%	10.1170	2.06%	3.10%	8.95%	13.44%	6.64%	9.95%	4.72%	7.08%
35	7.05%	10.57%	2.12%	3.17%	9.17%	13.74%	6.77%	10.15%	4.82%	7.22%
36	7.19%	10.78%	2.12%	3.26%	9.37%	14.04%	6.90%	10.35%	4.92%	7.38%
37	7.34%	11.00%	2.23%	3.34%	9.57%	14.34%	7.03%	10.55%	5.03%	7.54%
38	7.47%	11.21%	2.29%	3.44%	9.76%	14.65%	7.15%	10.73%	5.14%	7.71%
39	7.61%	11.41%	2.34%	3.52%	9.95%	14.93%	7.28%	10.91%	5.24%	7.86%
40	7.74%	11.61%	2.40%	3.61%	10.14%	15.22%	7.39%	11.08%	5.36%	8.03%
41	7.87%	11.81%	2.44%	3.65%	10.31%	15.46%	7.49%	11.24%	5.46%	8.18%
42	8.00%	11.99%	2.47%	3.69%	10.47%	15.68%	7.59%	11.38%	5.56%	8.34%
43	8.10%	12.16%	2.49%	3.73%	10.59%	15.89%	7.68%	11.52%	5.66%	8.48%
44	8.20%	12.30%	2.50%	3.75%	10.70%	16.05%	7.75%	11.63%	5.75%	8.63%
45	8.29%	12.44%	2.51%	3.76%	10.80%	16.20%	7.81%	11.72%	5.84%	8.76%
46	8.37%	12.56%	2.51%	3.77%	10.88%	16.33%	7.87%	11.81%	5.92%	8.89%
47	8.44%	12.66%	2.52%	3.78%	10.96%	16.44%	7.91%	11.86%	6.00%	9.00%
48	8.49%	12.73%	2.51%	3.77%	11.00%	16.50%	7.92%	11.87%	6.07%	9.10%
49	8.51%	12.77%	2.49%	3.74%	11.00%	16.51%	7.89%	11.84%	6.13%	9.20%
50	8.50%	12.76%	2.45%	3.67%	10.95%	16.43%	7.85%	11.78%	6.18%	9.27%
51	8.47%	12.70%	2.40%	3.60%	10.87%	16.30%	7.78%	11.67%	6.22%	9.33%
52	8.41%	12.61%	2.36%	3.54%	10.77%	16.15%	7.69%	11.54%	6.24%	9.37%
53	8.32%	12.48%	2.31%	3.47%	10.63%	15.95%	7.95%	11.92%	6.25%	9.38%
54	8.20%	12.31%	2.26%	3.40%	10.46%	15.71%	8.20%	12.31%	6.24%	9.36%
55 56	8.13%	12.20%	2.22%	3.32%	10.35%	15.52%	8.13%	12.20%	6.20%	9.31%
	8.06% 7.97%	12.08% 11.95%	2.14% 2.06%	3.20%	10.20% 10.03%	15.28% 15.05%	8.06%	12.08% 11.95%	6.15%	9.23%
57 58	7.97% 7.88%	11.95%	2.06% 1.99%	3.10% 2.99%	10.03% 9.87%	15.05% 14.82%	7.97% 7.88%	11.95%	6.08% 6.28%	9.12% 9.42%
58 59+	7.88% 7.79%	11.83%	1.99%	2.99% 2.92%	9.87% 9.74%	14.82% 14.60%	7.88% 7.79%	11.83%	6.28% 6.49%	9.42% 9.73%



# **APPENDIX D – MEMBER CONTRIBUTION RATES**

# Prior Year Contribution Rates (Safety Non-PEPRA):

			Tie	er 1			Tier	2 & <u>3</u>
	Ba	isic	CO	0LA	To	otal	Ba	sic
Entry Age	First \$350	Over \$350						
20	5.51%	8.27%	2.18%	3.27%	7.69%	11.54%	5.31%	7.98%
21	5.61%	8.42%	2.24%	3.35%	7.85%	11.77%	5.42%	8.12%
22	5.73%	8.59%	2.30%	3.45%	8.03%	12.04%	5.52%	8.28%
23	5.83%	8.75%	2.36%	3.55%	8.19%	12.30%	5.62%	8.43%
24	5.94%	8.92%	2.43%	3.64%	8.37%	12.56%	5.73%	8.60%
25	6.06%	9.08%	2.49%	3.74%	8.55%	12.82%	5.84%	8.76%
26	6.17%	9.26%	2.55%	3.83%	8.72%	13.09%	5.95%	8.93%
27	6.28%	9.43%	2.61%	3.91%	8.89%	13.34%	6.06%	9.09%
28	6.41%	9.62%	2.66%	3.99%	9.07%	13.61%	6.18%	9.27%
29	6.53%	9.80%	2.69%	4.05%	9.22%	13.85%	6.31%	9.45%
30	6.67%	10.00%	2.71%	4.07%	9.38%	14.07%	6.43%	9.64%
31	6.80%	10.20%	2.77%	4.15%	9.57%	14.35%	6.55%	9.82%
32	6.94%	10.40%	2.81%	4.21%	9.75%	14.61%	6.68%	10.02%
33	7.07%	10.61%	2.85%	4.27%	9.92%	14.88%	6.82%	10.23%
34	7.22%	10.84%	2.90%	4.36%	10.12%	15.20%	6.97%	10.44%
35	7.38%	11.06%	2.98%	4.47%	10.36%	15.53%	7.11%	10.66%
36	7.54%	11.31%	3.05%	4.58%	10.59%	15.89%	7.27%	10.90%
37	7.71%	11.56%	3.14%	4.71%	10.85%	16.27%	7.43%	11.15%
38	7.89%	11.84%	3.23%	4.84%	11.12%	16.68%	7.60%	11.39%
39	8.09%	12.14%	3.31%	4.96%	11.40%	17.10%	7.75%	11.62%
40	8.27%	12.40%	3.40%	5.10%	11.67%	17.50%	7.88%	11.83%
41	8.42%	12.63%	3.42%	5.12%	11.84%	17.75%	8.00%	11.99%
42	8.56%	12.84%	3.47%	5.20%	12.03%	18.04%	8.08%	12.13%
43	8.67%	13.00%	3.52%	5.28%	12.19%	18.28%	8.14%	12.21%
44	8.76%	13.15%	3.59%	5.39%	12.35%	18.54%	8.15%	12.23%
45	8.80%	13.21%	3.62%	5.44%	12.42%	18.65%	8.12%	12.18%
46	8.79%	13.19%	3.65%	5.48%	12.44%	18.67%	8.04%	12.05%
47	8.72%	13.09%	3.69%	5.54%	12.41%	18.63%	7.89%	11.85%
48	8.60%	12.90%	3.76%	5.63%	12.36%	18.53%	8.16%	12.24%
49+	8.43%	12.64%	3.85%	5.78%	12.28%	18.42%	8.43%	12.64%



# **APPENDIX D – MEMBER CONTRIBUTION RATES**

# **Current Year Contribution Rates (PEPRA):**

PEPRA Rates								
	General	Safety						
	7.34%	11.50%						
Assumptions:								
Interest	6.75%							
Salary	2019 Valuation Scale (service-ba	sed, includes inflation at 2.5%)						
Mortality	CalPERS 2009 / PubS(B) 2010 tables, projected with MP-2019							
Other	Same as June 30, 2019 valuation (see Appendix B)							

# **Prior Year Contribution Rates (PEPRA):**

PEPRA Rates								
	General	Safety						
	6.91%	10.65%						
Assumptions:								
Interest	7.00%							
Salary	2019 Valuation Scale (service-	based, includes inflation at 2.5%)						
Mortality	CalPERS 2009 / PubS(B) 2010 tables, projected with MP-2019							
Other	Same as June 30, 2019 valuation (see Appendix B)							



# **APPENDIX E – GLOSSARY**

### **1. Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs such as mortality, withdrawal, disability, retirement, changes in compensation, and rates of investment return.

### 2. Actuarial Cost Method

A procedure for determining the Actuarial Present Value of Pension Plan Benefits and expenses and for developing an allocation of such value to each year of service, usually in the form of a normal cost and an Actuarial Liability.

### 3. Actuarial Gain (Loss)

The difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

### 4. Actuarial Liability

The portion of the Actuarial Present Value of Projected Benefits which will not be paid by future normal costs. It represents the value of the past normal costs with interest to the valuation date.

### 5. Actuarial Present Value (Present Value)

The value as of a given date of a future amount or series of payments. The actuarial present value discounts the payments to the given date at the assumed investment return and includes the probability of the payment being made.

### 6. Actuarial Valuation

The determination, as of a specified date, of the normal cost, Actuarial Liability, Actuarial Value of Assets, and related actuarial present values for a pension plan.

### 7. Actuarial Value of Assets

The value of cash, investments, and other property belonging to a pension plan as used by the actuary for the purpose of an actuarial valuation. The purpose of an Actuarial Value of Assets is to smooth out fluctuations in market values. No longer applicable as of the June 30, 2014 actuarial valuation.



# **APPENDIX E – GLOSSARY**

### 8. Actuarially Equivalent

Of equal actuarial present value, determined as of a given date, with each value based on the same set of actuarial assumptions.

# 9. Amortization Payment

The portion of the pension plan contribution that is designed to pay interest and principal on the Unfunded Actuarial Liability in order to pay for that liability in a given number of years.

# 10. Entry Age Normal Actuarial Cost Method

A method under which the Actuarial Present Value of the Projected Benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages.

# 11. Funded Ratio

The ratio of the Market Value of Assets to the Actuarial Liabilities.

# **12. Normal Cost**

That portion of the Actuarial Present Value of Pension Plan Benefits and expenses, which is allocated to a valuation year by the actuarial cost method.

### **13. Projected Benefits**

Those pension plan benefit amounts which are expected to be paid in the future under a particular set of actuarial assumptions, taking into account such items as increases in future compensation and service credits.

# 14. Unfunded Actuarial Liability

The excess of the Actuarial Liability over the Market Value of Assets.





Classic Values, Innovative Advice